OXFORD, NORTH CAROLINA February 21, 2022

The Members of the Honorable Board of Commissioners of Granville County, North Carolina met for day one of the annual planning retreat, at the Granville Expo and Convention

Center, 4185 US Highway 15 South, Oxford, NC, on Monday, February 21, 2022.

Present were:

Chair: Tony W. Cozart

Commissioners: Jimmy Gooch Sue Hinman

Zelodis Jay Timothy Karan Russ May David T. Smith

County Manager: Michael S. Felts

Assistant County Manager: Korena Weichel County Attorney: James C. Wrenn, Jr.

News Reporters: Amanda Dixon – Butner-Creedmoor News

MEETING CALLED TO ORDER

After dinner, Chair Tony W. Cozart called the meeting to order at 6:00 p.m. He then gave the invocation and led the Pledge of Allegiance.

WELCOME AND COMMENTS FROM BOARD MEMBERS

Commissioners made opening comments and mentioned looking forward to hearing and listening to municipal, departmental, and legislative updates; collaborating with municipalities and others; needs exceeding funding resources; broadband needs; fire service needs; learning how COVID has impacted revenues and staffing; where we were and where we are going; EMS needs; and a tough budget year. Commissioner Smith mentioned that this was his 12th and final retreat as he will not be seeking reelection after 49 years of public service. Chair Cozart thanked staff for the work done on the agenda packet.

<u>PRESENTATION FROM GREGORY GRAYSON FROM NC FIRE CHIEF'S</u> <u>CONSULTING</u>

During their regular meeting held on September 7, 2021, the Granville County Board approved authorizing the County Manager to engage the services of NC Fire Chief Consulting to provide consulting services to assist in the development and implementation of a service district or service districts for fire protection, ambulance, and rescue services for Granville County.

Mr. Gregory Grayson, NC Fire Chief's Consulting, stated that he appreciated the opportunity to attend the Retreat. He thanked the Commissioners for their service to Granville

County and noted that he has been in public service his entire life working for local government and he has some idea of the time and commitment that they give as elected officials.

He stated that the NC Fire Chief's Consulting group serves as the North Carolina League of Municipalities Fire Consulting provider, they also work very closely with the North Carolina Association of County Commissioners, and they work with municipalities and counties on all fire consulting matters of whatever those might be; one of which is funding and how do we fund fire protection. Therefore, he stated, they have been asked to identify those issues for Granville County. He stated that they only focus on North Carolina, and they focus very much on best practices.

Mr. Grayson presented the following presentation to the Board members:



GRANVILLE
COUNTY
FIRE PROTECTION
SERVICE DISTRICT

2022 ANALYSIS

NC Fire Chief Consulting is a <u>Full-Service Fire Consulting Provider</u>

- Strategic Planning
- Service Delivery Needs Analysis
- Standards of Coverage Analysis
- Contract Development and Facilitation
- Fire District Transition
- Transition of Private, Non-Profit Fire Department to Municipal Fire Department
- Fire Station Placement
- Fire Chief Selection and Promotional Processes
- Human Resource Assistance
- Professional Development, Mentoring and Coaching
- Human Resource Based Causation Analysis
- Interim Chief Fire Officer Leadership
- Fire Apparatus Evaluation and Fire Station Facility Analysis
- Capital Improvement Plan Review and Analysis
- Emergency Operations Post Incident Analysis







2

NCFCC Core Team Capability



Greg Grayso



2022 Overall Scope of Work

9 Core Components



Communicationwith Stakeholder and Elected Officials

GIS Analysis

Financia Analysis

Capital Assets

Municipa Modeling

GovernanceStructure

ServiceContractDevelopment

North Carolin & General Statute Plan

-



Potential
For
Emergency
Medical
Services
(EMS)
Service
District



- NCFCC was asked to review application of service districts for EMS as provided in State Statutes.
- We are continuing to further evaluate EMS service provision within the scope of our work.
- The countywide service district model for EMS in Granville County is not realistic.
 - State Statutes prevent all areas of the county being within a service district.
 - State Statutes also require counties to provide EMS service delivery.

5

Data Analysis



Confer

ConferwithGranville Countystaffandfire servicepersonnellogain informatioanddifferent perspectives.



Analyze

Analyzdas tive yearsof respons@ndincident datafromthe CAD system anddetermindrendsand projections Alsoanalyze fiscaldatafrom participatin@re departments.



Review

Reviewcurrentsystem structure@ndconduct GIStraveltimemodeling, seekclosestation respons@rea@ndmost efficienoperation.



Compare

Referencebestpractice fire and rescueservice deliverysystemmodels acrossNorthCarolina



Process of Implementing a Fire Protection Service District



1. Research and Review

2. NCGS Report

3. Resolution Capping the Rate of the Service Districtand Callingfor a Public Hearing

5. Adopting the County Budget with the Service DistrictRate

7. Implementing the Service DistrictModel with a Fire Commission

Specific
Focus
Four
Today's
Discussion:

NCGS Plan And Next Steps



Purpose of a Fire Protection Service District:

 To enable a sustainable funding system and governance structure that provides fire and rescue services to the people of Granville County.

Scope of the Proposed Granville County Fire Protection Service District:

- All unincorporated areas of Granville County (areas outside of municipal boundaries/limits).
- Municipalities may request to join the service district by resolution.





Five Statutory **Elements To Consider** To Establish **A Service District**

- 1. The resident or seasonal population and the population density of the proposed district.
- 2. The appraised value of property subject to taxation in the proposed district.
- 3. The present tax rates of the county and any cities or special districts in which the district or any portion thereof is located.
- 4. The ability of the proposed district to sustain the additional taxes necessary to provide the services planned for the district.
- 5. Any other matters that the commissioners believe to have a bearing on whether the district should be established.



NCGS Element #1

Population

■ Within the proposed Granville County Fire Protection Service District, the Geographic Information System (GIS) projects the new service district to be composed of approximately 44.244 persons, approximately 510 square miles and an average density of approximately <u>86 persons per</u> square mile.



NCGS Element #2

Appraised Valuation

According to the Granville County Tax Office, the projected appraised valuation of the property to be included in the Granville County Fire Protection Service District is approximately \$3,166,436,099 which would be subject to taxation in the proposed service district.







Current Tax Rates

- Granville County's general tax rate is currently \$.84 per \$100 valuation. There are no existing fire protection service districts or rural fire tax districts currently established in Granville County.
- It is anticipated that the municipalities of Creedmoor, Stem and $Stovall \, could \, possibly join \, the \, Granville \, County \, Fire \, Protection$ Service District through municipal resolution.
 - FY 21-22 municipal tax rates in those jurisdictions are as follows:

Creedmoor - \$.615 per \$100 valuation Stem - \$.45 per \$100 valuation Stovall - \$.49 per \$100 valuation





Ability to Sustain Taxes To Provide Services





• The current tax rate levy for Granville County for FY 21-22 is 84.00 cents per \$100 of assessed valuation. The proposed service district tax will apply to all real and personal property in the service district that is subject to the county's general property tax(es). These taxes are subject to the state's general aggregate property tax limit of \$1.50 per \$100 valuation.

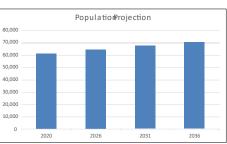
• It is recommended that the Granville County Board of Commissioners voluntarily set a cap of \$.15 per \$100 valuation on the fire protection service district. Therefore, the county's current tax levy plus the maximum of the fire protection service district is far under the state's maximum aggregate property tax





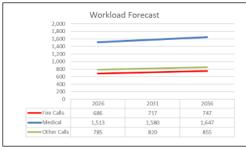
Other **Matters** To Consider (1 of 2)







Growth impacts fire and rescue services in Granville



NCGS Element #5

Other
Matters
To
Consider
(2 of 2)





- Sustainable funding method with increasing costs to provide essential fire and rescue services.
- Higher level of equity in service across the county.
- Inclusion, engagement and balance with municipalities in funding fire protection services by including equitable funding formulas.
- Improved system governance using the Fire Commission model.
- Improved accountability with a performance-based service contract.







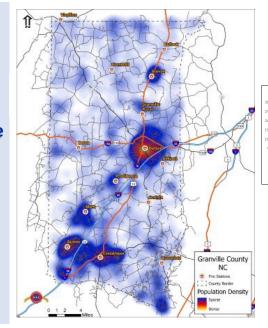
- 1. There is a demonstratable need for providing fire protection in the district.
- 2. It is impossible or impracticable to provide those services on a countywide basis.
- 3. It is economically feasible to provide the proposed services in the district without unreasonable or burdensome annual tax levies.
- 4. There is demonstrabledemandfor the proposed services by persons residing in the district.



16

NCGS Finding #1

Demonstratable
Need for
Services
(1 of 3)

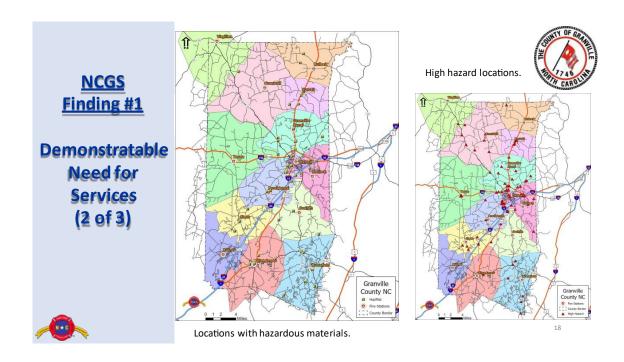


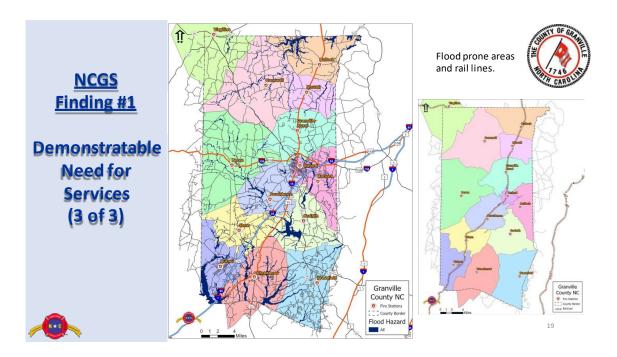


Emergency call volume is distributed throughout Granville County.



17





NCGS Finding #2

Impossible
Or Impractical
To Provide
These Services
On a Countywide
Basis





■ The City of Oxford and Town of Butner operate municipal fire departments and have invested significant capital expenditures into facilities, apparatus and career personnel over decades.







Economic Feasibility



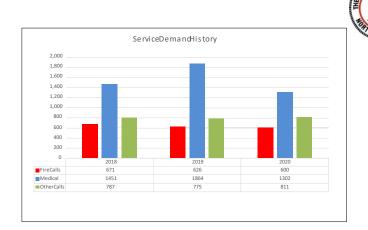
- With a total collective tax valuation of \$3,166,436,099 in the area of consideration for the Granville County Fire Protection Service District, each cent of taxation will yield approximately\$312,622 assuming a 98.73% collection rate.
- It is recommended that the Granville County Board of Commissionerstake a voluntary step in <u>setting a cap</u> on the rate of the new fire protection service district at this time of \$.15 per \$100 valuation.



NCGS Finding #4

Demonstratable Demand For Fire Protection Services





 $There is a consistently strong \ demand for fire \ and \ rescue \ services in \ Granville \ County.$





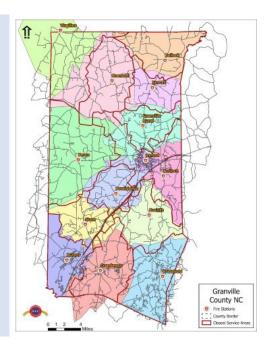
Statutory Report Summary

- 1. A map of the proposed district showing its proposed boundaries.
- 2. A statement showing that the proposed fire protections ervice district meets the five (5) elements/standards as well as the four (4) key findings as outlined above.
- 3. A plan for providing fire protection services to the single unified fire protection district.



Statutory Report #1

Map





Proposed Fire Protection Service District Area Includes All Unincorporated Areas of Granville County outside of Municipal Boundaries.



Statutory

Key **Findings** Met



Report #2

1. There is a demonstratable need for providing fire protection in the

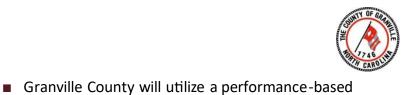
2. It is impossible or impracticable to provide those services on a countywide basis.

3. It is economically feasible to provide the proposed services in the district without unreasonable or burdensome annual tax levies.

4. There is demonstrable demand for the proposed services by persons residing in the district.



Plan for **Provision of Services**



rescue services. ■ The Granville County Board of Commissioners will authorize a Fire Commission comprised of representation from North, Central and South Granville areas including fire service and general residents/consumers to be advisory to the Board on

contract with private, non-profit fire department and municipal providers to deliver essential fire and

all fire and rescue service needs, including contracts and budgets.





Next Steps

- 1. Adopt a resolution setting a cap on the proposed service district of \$.15 per \$100 valuation and jointly set a public hearing date to consider adoption of the new service district, with proper notifications to be made.
- 2. <u>Hold the publichearing</u> and <u>adopt the service district</u>, if so desired.
- 3. <u>Considerrequests by resolution from municipalities</u> that are interested in joining the service district.
- 4. <u>Adopt the service district tax rate</u> within the fiscal year budget document.
- 5. <u>Establisha Granville County Fire Commission</u> by naming members and adopting Fire Commission by-laws.



27



February 25, 2022

Adopt a resolution setting a cap on the proposed service district of \$.15 per \$100 valuation and jointly set a public hearing date to consider adoption of the new service district, with proper notifications to be made.

April 4, 2022

Hold the public hearing and adopt the service district, if so desired.

May, 2022

Consider requests by resolution from municipalities that are interested in joining the service district. Establisha Granville County Fire Commission by naming members and adopting Fire Commission by-laws.

• June 20, 2022

Adopt the service district tax rate within the fiscal year budget document.







Questions?

THANK YOU!



29

After the presentation, Mr. Grayson opened the meeting for questions and comments.

When asked about the cap of \$.15 cents per \$100 valuation and how to get the message out to citizens, Mr. Grayson explained that the reason for the \$.15 cents is because that is the language in the statute and noted that is not where Granville County is headed. He used Wake County as an example and shared that Wake County put a service district into effect in 1998. They were under the same statute at the time; the \$.15 cents but chose to go to \$.10 cents on their own. They self-governed the \$.10 cents cap and they got to the point where that was not funding their system and they have now moved it to \$.15 cents. He continued that most counties put it in at \$.15 cents because that is what the statute says, but how you convey that to your constituents is a good question. However, he noted, you really do not have to put the cap on it, but it is the best practice to do so for fire protection. He pointed out that you cannot go above \$.15 cents, but you can go less than \$.15.

County Manager Felts stated that if the Board chooses to move forward with this process, the first step is the public hearing which is scheduled for April 4, 2022. Following that, if the Board chose to implement the cap, then they would certainly need to put out some educational information out through social media. He continued that there will be some confusion, but they will need to distribute the correct information. He stated further that the Board will not know necessarily what rate it will set at on April 4th, just know that it will not exceed the cap if a cap is set.

Mr. Grayson stated that, to his knowledge, Granville County is only one of three counties in North Carolina that does not already have a service district or rural fire tax district. Ninety-seven of the counties already have gotten such a district. There are different rates in different places, however, Granville County is one of very few that has not already established rural fire tax districts or service districts. He stated that they are working with one of the other counties, Bertie County right now to put a system in place. Jackson County is another one and they have a partial system, not a whole system, so most counties are already funding their service districts or fire tax districts.

Commissioners talked about getting out the correct information to the public and explaining that \$.15 cents is a cap and not the actual rate. It was noted that 97% of counties in North Carolina have fire protection service district and that we are behind on this.

When asked to explain what makes up a fire department, Mr. Grayson stated that Granville County is primarily made up of volunteer fire departments, and that the county has a couple of departments that have some part-time weekday personnel to help with staffing, but outside of Oxford and Butner, Granville County is a volunteer-based fire department. He continued that they have done some analysis, and while Granville County is very blessed to have volunteers that are serving, the fact of the matter is when you look at what is happening with volunteers, North Carolina is losing about 10% of volunteer firefighters per year. Therefore, over time, when you lose 10% per year, that is very significant and as volunteer numbers decrease, the need for having to hire more part-time and more career firefighters will increase, as will the costs. He noted that in Greensboro, 87 to 88% of their budget was salary and benefits and in career departments that is where the costs are. Granville County's cost in the past has primarily not been in personnel. He stated further that when you look into the future for any fire services, the cost will be more in personnel than it has been in the past. He continued that you must think about what sustainable systems are, so that when you dial 9-1-1, how will you get the help you need and noted that a fire protection service district is a funding mechanism to help.

When asked how this will affect municipalities that have a fire department, Mr. Grayson stated that, the service district as it was presented, would encompass the unincorporated areas and the fire commission would really govern the unincorporated areas. The Board of Commissioners could consider requests from municipalities to join the service district. He stated that municipalities by resolution, must make the request and the commissioners can consider it. He stated further that it could have an impact on the composition the commissioners choose to put in the fire commission, or it could not, that would be within their choice.

Chair Cozart stated that the Board had time to digest all of what they had heard and when they return on Friday, they will be able to discuss their next steps and how they wished to proceed.

BOARD TOOK ACTION REGARDING GREAT GRANT PROJECT

Chair Cozart recognized Assistant County Manager Korena Weichel to present the GREAT Grant Project proposal.

Assistant County Manager Weichel stated that on February 7th, the Board heard a presentation by Steve Brewer, the Director of Governmental Affairs for Lumen (dba CenturyLink). At that time, he gave the Board some preliminary numbers for three proposed projects that they could do here in Granville County and that she was saying preliminary numbers because the project

infrastructure office had just recently released their eligible address point data. She continued that they have gone back and finalized the eligible address point and Mr. Brewer was there because the Board had opted to table this until the retreat for further discussion. Therefore, he was back with some revised project information based on the data analysis information released by the project infrastructure office. At that time, Mr. Brewer came forward to present.

Mr. Brewer shared information regarding North Carolina's broadband grant program from a slide presentation that contained proprietary information. He stated that there would also be another grant program after in the year, but what he would be discussing at this meeting was known as the GREAT Act. He stated that the GREAT Act had been around for a few years, however, through ARPA (American Rescue Plan Act) funding, the budget of the GREAT Act has grown from \$30 million for the entire state to now \$320 million. He stated further that before he got into the details surrounding the program, he wanted to talk a little bit about Brightspeed. Mr. Brewer noted that back in August of 2021, Apollo Global Management agreed to acquire the ILEC (incumbent local exchange carrier) assets for 20 states owned by Lumen or CenturyLink and that is inclusive of the State of North Carolina. The closing around the transfer of assets is expected to be approximately August 1st of this year. When that happens, Brightspeed will take ownership of the assets in this area and across North Carolina as well as 19 other states. The Board will come to know them as Brightspeed and he announced that he will be moving over from Lumen to Bright Speed. He stated that Bright Speed had committed publicly to investing an additional \$2 billion to bring fiber-based broadband across these 20 states. He stated that it is very fortunate that North Carolina is going to get a significant portion of that and ultimately the corporate headquarters is going to be here in North Carolina.

Mr. Brewer pointed out that, fortunately, the numbers that Board members would see this evening will be slightly different from what they saw a couple of weeks ago and are fortunately better. He continued that, insofar as the program goes, the program being the GREAT Act or the Great Grant Program, an eligible premise is defined as a location, so a location would be a household or business and is defined as a location with a speed of 25 and 3. That is 25 meg coming into your location and 3 meg going out. If your location already has 25 and 3, it is not eligible for this particular broadband grant program but said he thinks there will be additional opportunities for those. He talked about eligibility/broadband mapping based on census blocks and that unfortunately if a census block has any service whatsoever, it is considered served even if there

are only a few locations with service. He talked about a manual process to go through those areas and speed survey data that will help with identification to make areas eligible and put together a larger grant application.

At this point, he talked about ineligible areas and mentioned RDOF (Rural Digital Opportunity Fund). He explained that if an area has won an RDOF award or a federal broadband grant, then it is ineligible. He said previous GREAT Grant awards were given by DIT (Department of Information Technology). He explained that the max funding from the state per application is capped at \$4 million as part of this program. You can have up to 2 winning applications per county, however, the state will only fund one winning application per county before they come back and award any second applications per county.

Mr. Brewer also noted that before he went any further, much of the information that he was about to share with the Board, was confidential and proprietary and noted that one of the tiebreakers in the application process is the size of your grant. Mr. Brewer then presented three different buildout plans for the county and then explained each one and answered questions. He said that the grant program allows for a two-year buildout. He explained that additional points for the application are received if the county contributes. He added that Bright Speed has committed to investing \$10 billion to deploy broadband and that is to deploy broadband regardless of any grants that they have received. He talked about expansion of broadband already in the works including a planned build to bring services to downtown Oxford by its own investment and that those numbers are not included in the potential projects.

Chair Cozart asked if there were any further questions or clarifications needed.

Commissioner Karan apologized regarding comments made at the last meeting about CenturyLink not seeking grants in his district area as he found out that due to franchise agreements, they do not serve that area so they cannot apply for them there.

Mr. Brewer noted that if additional funds are obtained, they may look outside their footprint.

Chair Cozart stated that the Board appreciated Mr. Brewer sharing the information. He stated to Assistant County Manager Weichel that he understands that this is a competitive grant, and he sees the three options and asked for any comments on the recommendation.

Commissioner Smith asked the County Manager if he had a recommendation on which one of the options would best serve the county.

County Manager Felts explained that Administration has looked at this and that the Board had identified approximately \$2M of the ARPA funds for broadband. He noted that if the Board chose to proceed with the application and do it with the ARPA funds, they recommend the larger investment project because they know they will have other opportunities, but they do not know when they are going to be ready or when they will be available, and the ARPA funds do have an expenditure deadline requirement. Therefore, they would be much more inclined to use those funds initially with this application as opposed to holding on hoping that they can get Spectrum or someone else to step up and make a future application maybe in the next round. So, with that in mind, he stated that they do like the larger project (\$2.1M) because it does reach that target area of the northwest corner of the county and that has been one of the areas, especially when looking at students and them having the capacity for connectivity. He continued that if that one does not fit well with the Board at this time, then certainly the second option (\$1.1M), staff would support. He stated that they did not like the other option which is only a half-million-dollar investment, noting that it does not reach deep enough given the resources and the opportunities that the county has available.

Mr. Brewer asked if he could make one comment and stated that the way the statute is written, the county may partner with multiple providers so if someone came to them with another opportunity, they could partner with them. He stated that they would only be obligated to the winning application. He stated that if they made a decision at this meeting, they are not prohibited from entertaining other options. When asked, he noted that the grant deadline is April 4th as we sit today.

Commissioner David Smith made a motion to approve option 3 with a target of 3,250 and county funding not to exceed \$2.1M. Commissioner Zelodis Jay seconded the motion.

Commissioner May said that he was not ready to vote on that as he would like to keep ARPA funding for a buildout in the southern end of the County to increase coverage also. He noted that he was absolutely fine with broadband in the county but wanted to be able to provide similar funding in the southern end if additional services become available and needed a commitment from the Board.

At this point, discussion took place. County Manager Felts noted that Granville County has \$11.7M in ARPA funds and that the board had identified approximately \$2.0M for broadband. Comments were made that we need to look at broadband for the whole county, that we have to do

something for our students and those that work from home, and that citizens will still have to pay a fee to connect to a service once the fiber is in place.

Assistant County Manager Weichel stated that Administration realizes that this one project is not going to solve all the broadband problems throughout the county and that they are actively pursuing other providers in different areas including the southern end but that they just do not have a project ready to bring to the Board yet. She added that the recommendation that was in the agenda packet needed to be altered and then read the following recommendation:

That the Board approve the Memorandum of Understanding with Lumen CenturyLink and/or Bright Speed and authorizing the County Manager to draft a letter of support and to finalize a GREAT grant partnership to include a Granville County Contribution not to exceed the dollar amount as determined by the Board - \$2.1M.

Commissioner May asked that the motion include that should services become available that similar funding will be provided to all parts of the county where services are not available at this time. Board members agreed.

Commissioner Hinman made a motion to approve the motion as read by Assistant County Manager Weichel. Commissioner Zelodis Jay seconded the motion.

Commissioner Smith and Commissioner Jay withdrew their original motion.

When Chair Cozart called for a vote on the matter, the Board unanimously approved the Memorandum of Understanding with Lumen (CenturyLink) and/or Bright Speed and authorized the County Manager to draft a letter of support and to finalize a GREAT grant partnership to include a Granville County contribution not to exceed \$2.1 million for a fiber project using ARPA (American Rescue Plan Act of 2021) funds; and that similar funding be provided to all parts of the county where services are not available at this time.

MR. RICH PARKER ADDRESSED THE BOARD ON BEHALF OF REPRESENTATIVE LARRY YARBOROUGH

Chair Cozart stated that the Board had come to break but noted that Representative Larry Yarborough could not be in attendance, but that Ridge Parker was there to speak on his behalf.

Mr. Parker thanked the Board for having him there and noted that Representative Yarborough was out of town and asked him to share what they have been doing in the legislature. He stated that they have had a busy year doing a lot for Granville County. noting after clarification that they got just over \$50 million for District 2, \$35 million of which went to SGWASA (South Granville Water and Sewer Authority) and \$10 million for Granville Health System. He stated that it was great that the Board was just talking about broadband, as they supported the GREAT

Act for a lot of broadband expansion in Granville County. He stated that Representative Yarborough also wanted him to share that it has been his pleasure serving Granville County and he is very sad that he will no longer be representing Granville County but to please reach out to him in the future whether he is the representative or not. He will always help Granville County.

He added that they received \$12 million for Raleigh Regional Airport Extension which is located in Person County but will service Granville County, noting that it is 15 minutes from the County line.

Chair Cozart asked Mr. Parker to please tell Representative Yarborough that the Board appreciates everything that he has done for Granville County.

BREAK

At this point 7:43 p.m., the Board took a short break. The retreat resumed at 7:58 p.m. Chair Cozart acknowledged staff that was also present for this meeting and thanked them all for being at the meeting.

<u>UPDATE FROM MUNICIPALITIES – PRESENTATIONS BY REPRESENTATIVES</u> <u>FROM STEM, OXFORD, BUTNER, AND CREEDMOOR</u>

Chair Tony Cozart stated that the Board was so happy to hear from the municipalities. He acknowledged the presence of Mayor Casey Dover and asked him to share with the Board any information he had.

<u>Stem</u>

Mayor Casey Dover from the Town of Stem stated that it was good to see everyone in person. He stated that he personally wanted to thank the Board for the ability to reach out to any one of them whenever he needed them. Mayor Dover continued that 2020-2021 for the Town of Stem was somewhat of a slow year. He stated that they functioned through the pandemic remotely and that he was very proud of the Board being able to adjust with technology and in so doing, they were able to move the Town forward in a lot of ways. Mayor Dover presented the following PowerPoint presentation:



The Year of 2021 in review

- The Town of Stem continued to function through out the pandemic. Meeting remotely pushing the Town of Stem forward.
- Partnered with community property owners mapping out strategic voluntary property annexation.
- The Stem Planning Board completed the Town of Stem Conservation zoning ordinance that was then adopted .
- Continually working with developers lining up potential 350 plus new homes within the Town of Stem
- Continued improvements and upgrades to Jack Day Community (wireless se



Plans for 2022

- Multiple Repaving projects.
- Create Steering Committee with focus on Downtown development.
- Continual updates to Town ordinances.
- Establish an Extra Territorial Jurisdiction. (ETJ)
- Return of Town events Easter egg hunt, Stem Night out and Christmas parade



After the presentation, Mayor Dover asked if there were any questions.

Commissioner May asked about the approximately 350 homes that have already been permitted.

Mayor Dover explained that the homes are not in the permit process, but that they are actually in the review process, and they are getting all of the water applications lined up. He continued that the Planning Board has looked at their plans and addressed some concerns and they are navigating that process.

Commissioner Hinman asked if the Town of Stem could ensure that there would be Wi-Fi in the area.

Mayor Dover stated that in talking with Commissioners Gooch and Karan earlier, as they talk about water and infrastructure, that especially people on the southern end have many people

that commute to RTP but that they are close, and they need the ability to work from home. He stated that, unfortunately, when you are on the outskirts of Stem, the internet is less than desirable. He continued that Stem has been very excited and has talked about how they could leverage it, but the relationship did not work out for them because it would be too expensive. He continued that he was excited and very happy for the northern end but would love to see it come to the southern end as well. Unfortunately, the small hubs of homes are penalizing the people outside.

Mayor Dover stated that they have set up Stem Town Hall with a guest profile for the children so that they can adapt to the kids that do not have access. He continued that there have been times when he has seen parents park right next to the Town Hall so that their children can download their coursework.

Commissioner Karan asked that Mayor Dover talk about the frequency of inquiries that the Town gets from developers.

Mayor Dover stated that he has an inquiry in his mailbox that is highlighting six potential developments and that it is a continual thing. He continued that when they have a kickoff for a development where they include the Fire Marshal, the Department of Transportation, and SGWASA. He noted that they also have a consultive relationship with the Tar River Land Conservancy and look at development and how they can utilize respace.

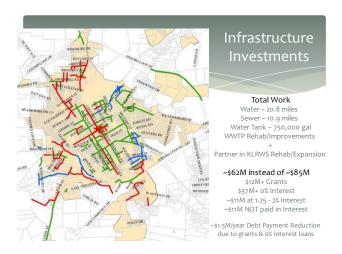
Commissioner Karan stated that he very much appreciates the Town of Stem and their conservation programs, especially with its work with the Tar River Land Conservancy. He noted that the Tar River Land Conservancy is an invaluable resource to Granville County especially since they allow for public use of their facilities in many cases and recently opened three new trails, one of them being in the Mayor's neck of the woods and being the first with access to Tar River Land Conservancy trail there at Ledge Creek. He stated further that, also in that same vein, he considered himself to be a playmaker and he thanked Mayor Dover and his Board for their recent application for a Granville County recreation mini-grant. He continued further that he appreciated the fact that the Town of Stem was spending more than their grant's max. He stated that leveraging grant money is critical and to come in with a project that was more expensive than what your grant was providing for is a feather in their cap and he very much appreciates when you have skin in the game so to speak.

Mayor Dover stated that the Town of Stem has appreciated every dollar that Granville County has partnered with them, and they have put that money to good use.

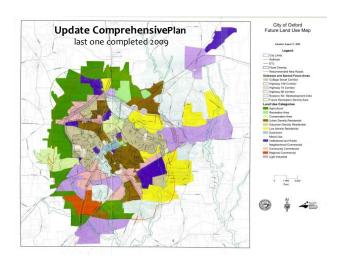
Oxford

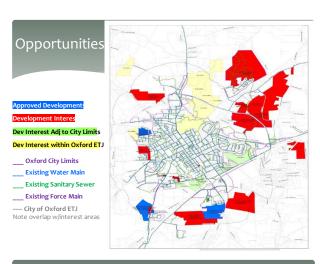
Oxford Mayor Jackie Sergent thanked the Board for having them attend the meeting and for their hospitality. She continued that she had also brought along Commissioner John Tovey and City Manager Alan Thornton. Mayor Sergent then presented and spoke from the following PowerPoint presentation:











Approved Development Rule of thumb: 2.3 ppl/unit, includes 1 child

Hatcher Creek – Work has begun (~57 acres)

- * 110 Town homes
- * 288 Apartments
- * 27 Single family homes + retail/commercial area

The Meadows at Oxford – Work has begun (~ 129 acres)

- * 85 Single family homes
- * 36 town homes

Ivey Meadows Subdivision – Work has begun (~ 35 acres)

* 302 Single family homes

848 total homes \simeq 1950 residents (840 children)

Prospective Development

Phase 1 - 318 Single Family Homes

- * Fall 2022 Begin Work
- * Summer 2023 First homes sold >Summer 2026 Buildout complete

Phase 2 - 267 Single Family Homes

- * Summer 2023 Begin Work
- * Summer 2024 First homes sold >Spring 2027 Buildout complete

Phase 3 - 179 Single Family homes, 172 Townhomes

- * Summer 2024 Begin Work
- * Summer 2025 First homes sold >Fall 2027 Buildout complete

Phase 4 - 399 Single Family Homes

- * Fall 2025 Begin Work
- * Fall 2026 First homes sold >Spring 2029 Buildout complete

 1335 Total Homes Planned ~ 3070 residents(1300 children)

Vickers Assemblage ~ 144 acres

- * Intersection of Oxford Loop Rd and Salem Rd
- * 336 Single Family Homes
- Being developed under conservation development stds
- * ~ 770 residents
- * (330 children)



Thorndale Village

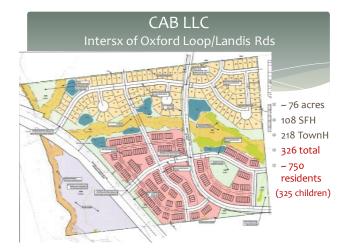
- * 44 Acres
- * 150 Single Family Homes
- * 345 residents
 - * (150 children)



Crews Pond

- Intersection of Oxford Loop Rd and Salem Rd
- * ~ 58 acres
- * 150 Single Family Homes
- * 228 Townhomes
- * 378 total homes
- * ~ 870 residents
 - * (370 children)





Total Expected Right Now?

- 3373 total homes
- * ~ 7758 residents (~3300 children)

Doesn't include

- * Oxford Park (450 acres for phases 2-8)
- * Knotts Grove Road (189 acres/potential 389 units)
- * Raleigh Road (159 acres/potential 304 units)
- * 5 more 'red' areas + all pale yellow/green on map
- * Oxford's growth = GC growth. Our aim? Effective communication and synergy of work with GC to maximize opportunities & quality of life for all our constituents.

Commissioner Karan thanked Mayor Sergent for applying for a Granville County recreation mini-grant and he also thanked her for having a project larger than the amount of money that they applied for.

Commissioner May asked if any of the projects would be addressing affordable housing.

Mayor Sergent stated that it has come up numerous times with the Board and that it will be a discussion about it in their Comprehensive Plan. She continued that they do not want the market to price out the people that are currently living here and the people who will be living in Oxford and do the jobs that are great, honorable, and jobs that we cannot live without—whether they are city employees, working in the streets, water department, or they are taking care of people at Strong Arm Baking. She stated that this is a topic that could also take them days to discuss and noted that that is on their minds.

<u>Butner</u>

Butner Town Mayor Terry Turner acknowledged that Town Council members Vickie Smoak and Linda Jordon were in attendance. He then spoke from the following PowerPoint presentation:





GRANVILLE COUNTY BOARD OF COUNTY COMMISSIONERS RETREAT



Butner Town Council





Butner Businesses Expanding

Food Lion's parent company has completed the review process for its latest expansion – It's total operations in Butner now exceed 800,000 square feet.





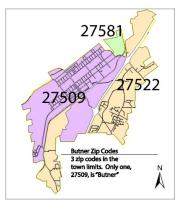


Butner Businesses Expanding













Butner Thinking Ahead

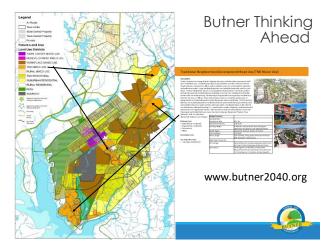
- •Imagine Butner 2040 Adopted
- GOALS:
- Protect limited land area from development that will subtract from the Town's quality of life, fiscal health, and economy
- Maximize existing infrastructure
 Fohance development standards to create was
- mixed-use centers, interconnected residential areas, and high-value natural corridors to reinforce a small -town vi
- Amend LDO to help achieve goals
- •LDO Changes to Support Growth
- Small Area Plans
- Recreation and Transportation
- 7 Troyburn

 3 Northgate Mall Redevelopment (Duke University)

 15 Downtown Durbam
 - Duke University)

 22 Resident was even per fine were
 Resident

(3) Substitute Market
(3) Substitute Market
(3) Substitute Market
(4) Substitute Market
(5) Substitute Market
(6) Substitute Market
(7) Substitute Market
(7) Substitute Market
(8) Substitute
(





In conclusion, Mayor Turner thanked the Board for having him and said that by working together, they can accomplish a lot.

Chair Cozart thanked Mayor Turner for his time and stated that the Board looked forward to working with him in the future.

<u>Creedmoor</u>

Creedmoor Mayor Bobby Wheeler spoke from the following PowerPoint presentation:













NC Capitals – 2022 Home Games



 CAPITALS HOME GAMES

 Saturday, March 5
 (6pm - 8:30pm)

 Sunday, March 6
 (4pm - 6:30pm)

 Saturday, April 3
 (4pm - 6:30pm)

 Saturday, April 16
 (6pm - 8:30pm)

 Saturday, April 30
 (6pm - 8:30pm)

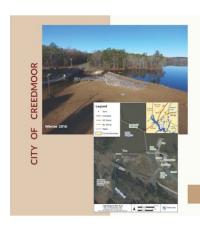
 Saturday, May 7
 (6pm - 8:30pm)

 Saturday, May 21
 (6pm - 8:30pm)

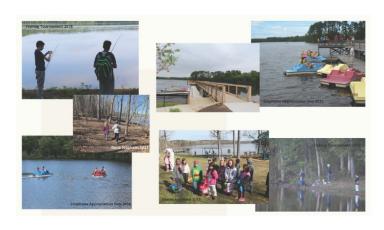








LAKE ROGERS DAM





The dam was designed by J.
B. McCrary Company
Engineers, Atlanta,
Georgia.
The dam is approximately
260-feet in total length
and a maximum of 10-feet
in height.

1939

Presumably, dam
construction was
suspended due to the start
of World War II.
Dam construction appears
to have re-started under
the 1943 plans as shown to
the right.

1943





BACKGROUND CON'T

protection west of the upstream spillway wing wall

slope (presumed to repair overtopping erosion damage)

•emergency spillway repair of oids beneath the concrete armor & installation of pressure relief due to overtopping associated by Hurricane Fran.

1996

Drawings Reflect: -filling of voids beneath the Emergency Spillway crest

 sealing joints/cracks in the concrete structure, surface patching of concrete

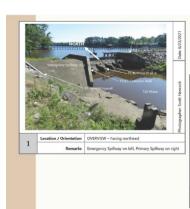
•replacement of selected concrete elements

200

2019 & 2020 DEQ DAM INSPECTION REPORTS







Observation Report, S&ME and Wooten June 23, 2021







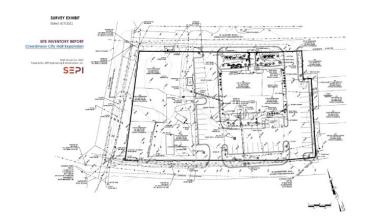
- **ॐ** FEMA

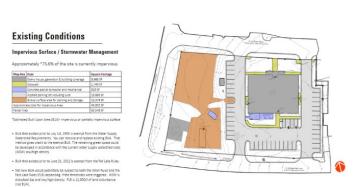
























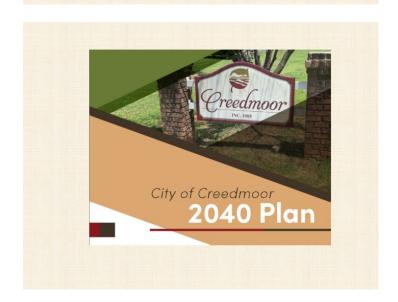


Cross City Trail Boardwalk Ribbon Cutting (11/15/2021)













After Mayor Wheeler's presentation, he recognized Commissioners Emma Albright and Georgana Kicinski who were in attendance as well as Kevin Murphy, Community Development Planner, who helped him put his presentation together.

Commissioner May asked what the funding for SGWASA will do for Creedmoor and where will it allow the expansion for the improvements to be able to further develop.

Mayor Wheeler stated that the \$35 million that the state has given SGWASA will enable Creedmoor to grow. He noted how the other municipalities talked about their growth and the City of Creedmoor does not have that and he stated that they cannot have that type of growth until SGWASA upgrades their I-85 corridor and the Joe Peed Pump Station and a couple of others. He continued that once they can get that, Creedmoor can grow. He stated that they want to grow but it will also take into account the possibility of the ETJ moving further out so that they will have an area to grow to. He stated further that it will also require that the City of Creedmoor, SGWASA, and the County come to an agreement that people that want to move into their ETJ or surrounding area, if they hook up to SGWASA, agree to be annexed into the city. He stated that they are hoping that with the influx of extra water and sewer, sewer mostly, they will be able to grow some but

that they want to do organized growth. He stated that he would like to see a little larger lot sizes and some industry come in but right now.

Chair Cozart thanked everyone for their presentations and stated further that the Board is always excited to hear from the municipalities. Representatives from the Town of Stem were not in attendance.

LEGISLATIVE UPDATES

Chair Cozart stated that the Board was delighted to have the legislative delegation in attendance, and he called on Representative Terry Garrison.

Representative Terry Garrison

Representative Garrison thanked the Board for allowing him to have a few minutes to speak to them. He stated that he wanted to commend the Granville County Board of Commissioners for being so visionary and strategic with this planning process and noted that it had been an outstanding retreat. He also acknowledged Commissioner David Smith on his planned retirement and said he appreciated his leadership, his interest and his love towards Granville County.

He continued that relative to the General Assembly, legislators struggle a lot to pass the significant budget this year and 2021 long session. He stated that they are still in long session and that they should have recessed in August/September but that did not happen because of the budgeting process and because of redistricting. Redistricting is still in the state of flux and hopefully, they are moving toward some finality but right now that remains to be seen as it is currently in the hands of the Appeals Court and then it will go to the State Supreme Court. He stated that they will just keep their fingers crossed that they would arrive at something that everybody can handle. He stated that currently, he represents District 32 which is inclusive of all of Warren County, all of Vance County and much of the Northeastern quadrant of Granville County. He talked about how redistricting could affect District 32 and said he is hopeful and looking forward to serving District 32 again and certainly being representative of Granville County. Representative Garrison stated that there are a considerable number of funds that will be allocated to Granville County; some have already been allocated - the state and American Rescue Plan Act funds. He stated further that he did want to accentuate the ARPA funds that are coming to Granville County as of 2021; most of those have been allocated noting funding for SGWASA in the amount of \$35 million and in Granville County with \$11.7 million in Creedmoor; \$754,916 in Butner; \$1,252,322 in Oxford; \$1,414,973 in Stem; \$90,351; and in Stovall \$66,926. These

funds, of course, came through a bittersweet situation, the COVID-19 pandemic which on the one hand kept us isolated and apart; however, on the other hand, it brought about the infusion of federal funds that we are now receiving and there may be more funds that will be coming this way. He continued that particularly with the infrastructure that has been talked about tonight, water and sewer and rural broadband, there are going to be more funds coming that way from federal sources He commended Granville County for continuing to be a member of the Research Triangle Regional Partnership. He said he thinks that is outstanding as there is still a lot of spill-over growth coming from Wake and Durham Counties and that is coming into Granville County. He stated further that he was very impressed with the presentation from Mayor Sergent, and he said he has a better understanding of the potential growth that is coming. Representative Garrison stated that he will continue to work with the legislative delegation and that he is committed to continuing to help support Granville County. He said he is encouraged that he does see some trend with an attempt to begin bipartisan work to in House. He stated that that was something that had been absent since he had been there. He said that at the Local Government level, there has been an urban and rural divide, and in the General Assembly there has been a political party divide and he hopes that there will be less of that going forward.

Chair Cozart thanked Representative Garrison for his time. He then recognized Senator Mike Woodard to come forth and address the Board.

Senator Mike Woodard

Senator Woodard thanked the Board for their services and stated that he served on the Durham City Council for seven years before he went to Raleigh and he believes that local government is the best government and the one that serves the people best. He stated to the Commissioners, the municipalities, and to the staff, that they cannot do what they do as elected officials without the incredible staff that he believes Granville County has. He continued that his message was going to be the "three M's" – maps, masks, and Medicaid. He continued that there has been a lot of talk around Medicaid expansion this year for the first time in nine years. He continued that he feels very fortunate that Senator Berger asked him to serve on that committee. He stated that he is the senior Democrat for both House and Senate serving on the Medicaid Expansion Committee. He reported that they have had several meetings already and that they are laying down an ambitious agenda to look to see how they can improve access to healthcare in North Carolina; whether that is expanding Medicaid or plenty of other options as well. He stated

that he believes the Board knows the importance of expanding Medicaid here in Granville County. He stated that two reports have been completed looking at expansion in North Carolina and in Granville County alone, you have about 8500 residents who are in the coverage gap and these are working folk for the most part who either do not qualify for Medicaid or are not covered under their employer's plan or they cannot afford it. He noted that County Commissioners know what pressure that puts on the services that they provide. Expanding Medicaid here will bring, according to report analysis, about 350 jobs to Granville County. It will increase the gross county product by approximately \$27 million and will bring tax revenue to the county. He stated further that their path forward on expansion is to spend the next few months looking at all the options that are available to us and this is the time for Granville County to expand. He stated that he believes that things are coming together and that politically, they are seeing the will to do it for the first time in nine years. He stated that they are seeing a lot of assistance from the Federal Government—as the carrot and the stick approach. The carrot approach is as part of the relief funds—the Federal Government is going to now provide 5% more for our cost of Medicaid. Under the expansion, the first 38 states of expanded, have 90% of their funding covered at the Federal level. He stated that they negotiated with hospitals and other healthcare providers to pick up that other 10% and they negotiated that deal a few years ago. The Federal Government has stepped in now and said they will come in with 95% so the additional 5%, but the stick comes in if we do not expand and noted that he believes that that is what moved some of the naysayers and skeptics forward on this. Senator Woodard stated that they have had some pretty good conversations across the aisle, even with some of their most skeptical members so he is very excited and asked that the Board keep an eye on that in the next few weeks. He encouraged them to stay in contact with their Health Department and DSS (Department of Social Services) as well as some of your providers.

Senator Woodard stated that the second "M" is the "masks" and noted that the Governor has made some movements on two significant changes to the DHHS (Department of Health and Human Services) tool kit just in the last two weeks just as we began to open up and move towards some optional masks. He stated that he did believe that we should see some more changes there as science and data continue to drive us. He stated further that what he appreciates about the department and the administration's approach is for us to be methodical and careful about it and not turn the spigot on all at one time.

He continued that Representative Garrison touched on the third "M" which is the maps for prior redistricting. As Representative Garrison mentioned, we are waiting to trial for its decision which is scheduled to come on Wednesday and if it is like it has been in the last decade, we will see the appeal to the Supreme Court by the close of business on Wednesday. He stated further that the Supreme Court has given them every indication that they are going to expedite the process. Therefore, he feels fairly confident that they will see the Supreme Court's final ruling on this by the end of the week and should have a pretty good idea of what Granville County's representation will look like at the State and Federal level. He continued that Representative Garrison mentioned the change in the House map so he will pick up a substantial amount of Granville County, leaving the southeast corner—Wilton, Mount Energy, and part of Creedmoor in the new district with Franklin County. The Senate map as Representative Garrison mentioned, Granville will be paired with precincts in northern Wake County; that is one of the decisions before the Court this week. Granville County will still be paired with Wake County, it is just a matter of how the precinct shakes out there to see what is going to be placed in the district with Granville County. Senator Woodard stated that Congress is the wide-open one right now. He stated that Granville County has been bounced around from Congressional Districts over the last twenty years and we are there again. He stated further that he does not know if Granville County is going to be in a Congressional District that goes east or west, but the map before the court right now has Granville County split. Oxford, Salem, and half of the Sassafras precinct go east in the first Congressional District currently represented by Congressman Butterfield, but the remainder grainy part of Granville County is in a new Congressional District with Durham, Person, Caswell, Orange, and Alamance Counties.

Senator Woodard stated again, that as Representative Garrison mentioned and Representative Yarborough's representative stated, they worked collaboratively on Granville County's funding for the budget this year and that it was a bipartisan budget but that Granville County's delegation voted unanimously in favor of the budget and certainly worked closely with Governor Cooper to sign that budget because there was a lot of good stuff in there for Granville County. He stated further that they know that there are some other requests that are coming; the Kerr Lake Regional Water Partnership is still on their priority list and that he and Representative Garrison spent a good deal of time working with the partners to provide those water needs. He

mentioned that the East End Connector should open by the end of Spring and noted that it should be an economic booster for Granville County.

Commissioner Karan mentioned the terrible condition of farm-to-market roads and asked him to mention those to NC DOT (North Carolina Department of Transportation).

Chair Cozart stated to both Representative Garrison and Senator Woodard that they have both always been very responsive. He thanked them for making themselves available, especially with all the other areas that they will have to cover; and noted that they really appreciate the support Granville County has received.

COMMISSIONERS RECESS

The Board recessed at 9:25 p.m. The meeting was scheduled to resume on Friday, February 25, 2022, at 9:00 a.m. at Camp Oak Hill.

Respectfully submitted, Debra A. Weary, NCCMC, CMC Clerk to the Board