

OXFORD, NORTH CAROLINA
July 6, 2015

The Members of the Honorable Board of Commissioners of Granville County, North Carolina met in a regular meeting on Monday, July 6, 2015 at 7:00 p.m. in the Auditorium, Granville Expo and Convention Center, 4185 US Highway 15 South, Oxford.

Present were:

Chairman: Tony W. Cozart

Commissioners: R. David Currin, Jr. Zelodis Jay
Timothy Karan Ed Mims
David T. Smith Edgar Smoak

County Manager: Michael S. Felts

County Attorney: James C. Wrenn, Jr.
Assistant County Attorney: Gerald T. Koinis

News Reporters: Elizabeth Coleman – *Butner-Creedmoor News*
Linda Nicholson – *Oxford Public Ledger*
David Irvine – *The Daily Dispatch*

MEETING CALLED TO ORDER

At 7:00 p.m., Chairman Tony W. Cozart called the meeting to order and recognized Commissioner Ed Mims for the invocation and Pledge of Allegiance.

BOARD APPROVED CONSENT AGENDA

Upon a motion by Commissioner Zelodis Jay, seconded by Commissioner Edgar Smoak, and unanimously carried, the Board approved the consent agenda as follows:

- (A) Approved the Summary of Contingency and Use of Fund Balance report which showed the following balances:

General Contingency Balance	\$ 170,000
Environmental Disaster Contingency	\$ 10,000
General Fund Appropriated Fund Balance	\$ 1,884,639

(B) Approved the Minutes of the June 1, 2015 Meeting as recorded.

INTRODUCTION OF DAVID HOWARD WITH TRIANGLE PROJECT MANAGEMENT, LLC

Chairman Cozart introduced David Howard, PhD, PMP, the Principal Owner of Triangle Project Management, LLC and a local Rotarian in the Rotary Club of Oxford. Dr. Howard expressed a sincere desire to “give back” to his community and discussed possible projects with County Manager Michael Felts. This summer, Dr. Howard is providing his project management expertise to Granville County’s first business and community development publication project.

Dr. Howard stated that he had retired and wanted to give back to the community. He is working with Olivia Hammill, a graduate student at the University of North Carolina at Chapel Hill, who is working with Granville County as an intern, on developing an information and resource booklet for the County with two principle audiences – (1) corporations or businesses potentially wanting to locate in Granville County and (2) residents of Granville County. He thanked the Board for the opportunity and said that he hopes the booklets will be ready for distribution at the Board meeting in August.

Chairman Cozart thanked Dr. Howard for his efforts on the publication and noted that the Board looks forward to seeing the finished booklet.

GRANVILLE COUNTY HUMAN RELATIONS COMMISSION UPDATE POSTPONED

Chairman Cozart stated that Rev. John Gooch, Chairman of the Granville County Human Relations Commission, was unable to attend the meeting due to a conflict and sent his apologies. He said that Rev. Gooch wanted to convey his thanks for the continuous support

by the Board of Commissioners for the Human Relations Commission and that the update would be rescheduled at a later time.

AFTER HOLDING PUBLIC HEARING, BOARD APPROVED GRANVILLE COUNTY LAND DEVELOPMENT CODE TEXT AMENDMENT REGARDING DOG AGILITY COMPETITION

Chairman Cozart stated that a public hearing would be held to hear public comments on a Granville County Land Development Code Text Amendment petition that would add a dog agility competition land use to the table of uses as a temporary land use allowed in all general zoning districts as a limited use. The amendment would also establish standards for the land use, define the land use and address fees in the planning fee schedule regarding the new land use.

Chairman Cozart declared the public hearing open and recognized Barry Baker, Planning Director, for a brief overview.

Barry Baker, Planning Director, 122 Williamsboro Street, Oxford, NC, stated that all local and state notices as required by local and state law had been accomplished for the public hearing. He explained that this is an amendment that would add dog agility competition land use to the table of uses as a temporary land use. He said that the following items were included in the agenda packet: (1) Copy of proposed text amendment petition and language; (2) Copy of Planning Board recommended change to Planning Fee Schedule; (3) Planning Board Written Consistency Statement regarding the proposed amendment; and, (4) Unapproved minute excerpts for agenda item from the June 18, 2015 Planning Board meeting. He noted that the Planning Board (6-0) recommended approval of the land development code text amendment and the establishment of a \$40 zoning fee for dog agility competitions.

With no one wishing to speak, Chairman Cozart declared the public hearing closed.

Dog Agility Competition	L	L	L	L	L	L	L	L	L	L	1/3 attendee	none	See section 32-238

SECTION 2. Amend by adding new Section 32-238 of the Granville County Land Development Code (LDC) by amending the following language (**bold** denotes added language):

Sec. 32-238. Dog agility competition.

- (1) **Dog agility competitions shall not be held on a property more than six times per year.**
- (2) **Each dog agility competition shall be limited to four successive days.**
- (3) **Unless the Sheriff’s Department provides the Land Development Administrator with written verification that, in the opinion of the Sheriff’s Department, on-street parking will pose no increased safety risk, all parking shall be off of all public rights-of-way. If deemed necessary by the sheriff’s department, property access shall be controlled by special traffic personnel paid for by the applicant. Prior to receiving a permit, the applicant must provide a written communication from the sheriff’s department indicating adequate provisions have been made.**
- (4) **The health department shall approve the sanitary provisions. Prior to receiving a permit, the applicant must provide a written communication from the health department indicating adequate provisions have been made.**
- (5) **The building inspector shall approve all electric and lighting facilities. Prior to receiving a permit, the applicant must provide a written communication from the building inspector indicating adequate provisions have been made.**

SECTION 3. Amend Section 32-1310 of the Granville County Land Development Code (LDC) by amending the following language (**bold** denotes added language):

(j) Dog agility competition means a competition where dogs compete to establish times through an agility course.

SECTION 4. Should any provision of this Ordinance amendment be decided by a court of competent jurisdiction to be unconstitutional or invalid, such decision shall have no effect to the validity of the Granville County, North Carolina Land Development Code as a whole or any part thereof other than the part so declared to be unconstitutional or invalid.

SECTION 5. This Ordinance shall take effect and be in force upon the date and time of adoption.

SECTION 6. This Ordinance duly adopted by the Board of Commissioners of the County of Granville, North Carolina, this the 6th day of July, 2015.

AFTER HOLDING PUBLIC HEARING, BOARD APPROVED ZONING MAP AMENDMENT (REZONING) FOR HORNER SIDING ROAD TO AGRICULTURAL SUPPORT ENTERPRISES CONDITIONAL ZONING FOR HONER SIDING SOLAR FARM, LLC

Chairman Cozart stated that a public hearing would be held to hear comments on a Zoning Map Amendment (Rezoning) for Horner Siding Solar Farm, LLC, Applicant, Property Owner, Lynette Totten, Horner Siding Road near Oxford. He stated that Horner Siding Solar Farm, LLC was requesting to rezone 15 acres off Horner Siding Road near Oxford from Agricultural Residential 40 District (AR-40) to Agricultural Support Enterprises Conditional Zoning District (ASE-CZ).

Chairman Cozart declared the public hearing open and recognized Barry Baker, Planning Director, for a brief overview.

Barry Baker, Planning Director, 122 Williamsboro Street, Oxford, NC, stated that all public notices as required by local and state law have been accomplished for the public hearing. He said that this was an application for a conditional zoning district and they are requesting to rezone 15 acres off of Horner Siding Road. The property is owned by Lynette Totten and is identified as Tax Map #192401467024. The applicant proposes under the conditional zoning district that the property be used for a Ground-Mounted Solar Power Energy System "Solar Farm" (NAICS 221119). A site plan illustrating the proposed layout of the project is a part of the application. He said that the following items were included in the agenda packet: (1) Copy of rezoning petition and original site plans; (2) Copy of ESA Renewables Horner Siding Solar Farm revised site plan dated 6-08-2015 recommended by Planning Board and revised survey; (3) Copy of Memo from Kyle Campbell in response to Development Review Committee; (4) Written and signed Planning Board Plan Consistency Statement and

Small-Scale Rezoning Analysis; (5) Unapproved minute excerpts for agenda item from the June 18, 2015 Planning Board meeting; (6) Copy of approved amendment regarding Agricultural Support Enterprises Conditional Zoning District; and, (7) Copy of zoning district vicinity map prepared by zoning staff.

He noted that after the public hearing at the Planning Board, a neighbor mentioned some concerns about stormwater and how it would be handled and particularly how it relates to the berms. He said that communication regarding this matter has been handed out and this could be a condition of the conditional zoning/rezoning if mutually agreed upon by the applicant and the decision makers. He shared the potential condition that he received from Mr. Kelway Howard, Granville County Stormwater Utility Consulting Engineer dated July 1, 2015 with the Commissioners. The e-mail stated: "Prior to any construction, the Developer shall submit a stormwater analysis prepared by a North Carolina Professional Engineer to the County for review. The analysis shall evaluate the onsite and offsite conveyances (ditches, pipes, swales, culverts, etc.) to ensure they have adequate capacity and are not eroded or degraded by altered or increased stormwater flows from the development during a 10-year storm event. If the downstream conveyances are impacted from the stormwater runoff from the proposed development then offsite improvements or onsite detention will be required." He stated that Brian Quinlan, Representative of the applicant, agreed to the potential condition regarding stormwater by e-mail also dated July 1, 2015. He further stated that the Planning Board (6-0) recommended approval of the zoning map amendment (rezoning) for the ESA Renewables Horner Siding Solar Farm revised site plan dated 6-08-2015 and 15 acre revised survey with the following conditions: (1) Development must meet any applicable standard

related to the Agricultural Support Enterprises Conditional Zoning District. All applicable standards must be met prior to the issuance of the Certificate of Occupancy (CO).

Chairman Cozart asked that anyone wishing to speak to come to the podium and state their name and address for the record.

Albert Capps, 100 Grove Street, Oxford, NC, asked if the source of energy would be carried over to Duke Energy (formerly Progress Energy) and said he wanted to be sure no posts or lines would be put on the Capps farm.

Mr. Baker stated that the applicant could answer the question, but he was not aware of any lines or posts being on other property.

Brian Quinlan, 12921 Buckeye Drive, Gaithersburg, Maryland, stated that he represented the applicant of the solar farm and is the President of Calvert Energy that is developing the solar farm with ESA Renewables. He stated he would highlight from the following presentation and would focus on the questions about transmission/distribution and stormwater.



Horner Siding Solar Farm Rezoning

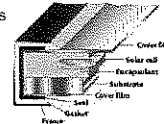
July 6, 2015



- Over 28 years of project development, power plant operations and finance experience
- Extensive solar power experience
 - Developed over 10 MW of solar PV projects
 - Managed portfolio development in excess of 25 MW in U.S. and Canada
 - Developing 15 MW of solar projects in NC
- Broad energy/electricity background
 - Power plant operations
 - Solar, gas turbine, coal, hydro and nuclear plant development
 - Electricity wholesale markets
 - Transmission & distribution construction
- Over 30 years of experience in solar project development, construction, management and long term operation of solar systems
- Global development and construction of over 500 solar and thermal installations; ranging from large scale solar farms to commercial rooftop installations
- Development, construction, and operation of 60MW's, and approximately 20 independent projects, in North Carolina
- Current North Carolina projects are in the following counties: Clay, Cherokee, Johnston, Richmond and New Hanover

- Request rezoning the site from Agricultural Residential 40 District (AR-40) to Agricultural Support Enterprises Conditional Zoning (ASE-CZ)
 - ASE-CZ zoning supports the installation of the solar facility
- Solar development has significant positive impact on the NC economy and environment
 - Duke University reports 450 solar companies employ 4,300 workers statewide and have invested \$2 billion across 55 counties, with every dollar spent on state incentives returning \$1.93 in benefits
 - Generates property taxes with no burden on Infrastructure/schools
 - NC has had significant recent issues with coal fired plant including 2014 coal ash spill in Dan River
 - Solar energy generates electricity with no environmental impact

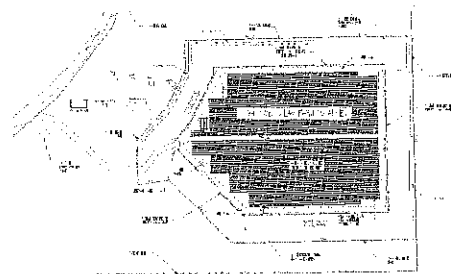
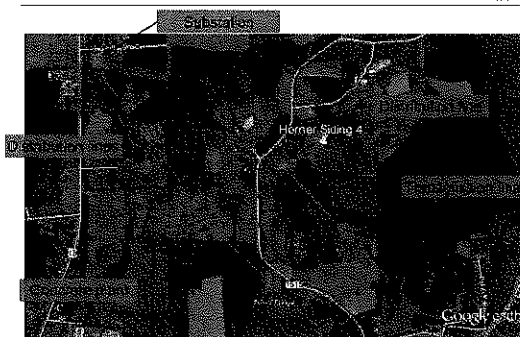
- Solar projects are safe for the community
 - Community meeting held 6/17/15 on site with surrounding neighbors
 - Surface water runoff/drainage concern
 - Coordinated with County for rezoning condition to submit storm water analysis to ensure design allows adequate flow capacity
- Low voltage
 - Much lower voltages than substations and power lines
 - All wiring and electrical equipment are covered/sealed
 - Design and construction meets all local electrical requirements as well as national electric codes
 - All equipment is approved by Underwriters Laboratories
 - Facility fenced with locked gate to prevent unauthorized entry
 - Solar panels are fully encapsulated/sealed with several layers including a glass cover and aluminum frame



- Cracked or malfunctioning panels will be detected through O&M and system monitoring and replaced
 - Chemicals contained in panels are stable and not soluble in water
 - Studies have shown no acute risk to people or environment
 - EPR – Potential Health and Environmental Impacts Associated with the Manufacture and Use of Photovoltaic Cells
 - Insurance and warranties cover replacement
 - Panels are properly disposed/repurposed/recycled at end of life
 - Expected 40 year life of panels
 - Decommissioning plan in place
- Solar facilities do not impact the permeability of the land and therefore have no impact on groundwater /storm water runoff
 - Panels are supported on driven piles
 - Land is not paved and is left virtually undisturbed



- Solar facilities have no negative affect on the valuation of surrounding property
 - Experience with over a dozen installations in NC with no impact
- Projects completely integrated into agricultural/residential setting
 - Completely passive system – no moving parts or noise
 - Screening requirements and setbacks maintain aesthetics and view shed
 - Berm and existing tree lines
 - Operations of solar facility requires no impact on traffic
 - Two scheduled site visits per year
 - No daily personnel/activity at the site
- Site/location has supporting infrastructure for solar project
 - Large Duke/Progress substation
 - Substantial transmission and distribution lines



Mr Quinlan stated that the only poles will be on Ms. Totten, the applicant's property.

Arcelia Taylor Jeffries, 1137 Shonele Lane, Stem, NC, asked if the site was near a group of four trailers on Horner Siding Road.

Mr. Quinlan stated that it was not near the trailers.

Commissioner Smith stated that no one spoke against it at the Planning Board meeting and asked if anyone spoke against it at the community meeting.

Mr. Quinlan stated that everyone at the meeting was supportive of the project. The only issue was the stormwater runoff that has been addressed.

Mrs. Jeffries stated that she had more questions. She said that she is related to the Bagbys and Harts that live on Horner Siding Road. She said she received first notice and attended the meeting but did not received the second notice. She asked for the exact spot to be identified. She said there was also a meeting at the Shiloh Baptist Church also tonight at the same time.

Chairman Cozart clarified that the meeting she was referencing that was being held tonight was not related to this application, but was related to a solar farm in Norlina.

Commissioner Currin stated that no one spoke directly against the solar farm and hoped that Mrs. Jeffries understood that a decision will probably be made tonight. He asked if the information could be pulled up on GIS.

Mrs. Jeffries said that she wanted to know how close it will be to the four trailers she referenced.

Mr. Baker clarified that the setback for a solar farm is 100 feet and that they have proposed natural vegetation and a berm as the buffer. He noted that the solar farm will lie to the east side of Horner Siding Road. The site plan has a house and the house is the closest structure to the solar farm. He said there are approximately seven barns and it will be behind there. There are no noted four trailers on the survey or the site plan.

Commissioner Smith noted that the solar farm will not be seen because of the required berm.

County Manager Felts and Mr. Baker identified where the solar farm would be located using GIS.

Commissioner Smith mentioned that this is a smaller solar farm than most and asked why.

Mr. Quinlan answered that is a 15 megawatt because of the acreage of the site and noted that the interconnection process goes a little bit quicker when it is lower capacity.

Commissioner Currin commented that he has never been a fan of the small-scale solar farms. He said he had recently spoken with some high level Duke Energy representatives and asked them questions about solar farms and found out they are basically mandated to buy solar energy because of federal regulations and tax incentives. He said it does not make business sense and noted that there is an overabundance of solar power in their current capacities and they will move the energy to the grid to the north where it is needed. He said that people in this area will bear the burden of the solar farms because there is land in North Carolina. He thanked Mr. Quinlan for his honesty in his presentation and answering of questions. He said he has no reason to vote against the solar farm since it is a legal enterprise and there is no opposition. He noted that he hopes that people around these solar farms remember that they had an opportunity to speak for or against them and will not come back later when they can see them and how they affect their property values.

Commissioner Smith thanked Mr. Quinlin for his honesty and for the community meeting that was held with no community opposition and how this was handled.

Mrs. Jeffries asked what effort was made to contact people that will be closest to the solar farm.

Mr. Baker clarified that residents within 2500 feet of the tract of property were notified.

With no one else wishing to speak, Chairman Cozart declared the public hearing closed.

Upon a motion by Commissioner Ed Mims, seconded by Commissioner Edgar Smoak, and unanimously carried, the Board approved the plan consistency statement, and small-scale rezoning analysis and the zoning map amendment (rezoning) for the ESA Renewables Horner Siding Solar Farm illustrated on the revised site plan dated 6-08-2015 and 15 acre revised survey with the following conditions: (1) Development must meet any applicable standard related to the Agricultural Support Enterprises Conditional Zoning District. All applicable standards must be met prior to the issuance of the Certificate of Occupancy (CO). (2) Prior to any construction, the Developer shall submit a stormwater analysis prepared by a North Carolina Professional Engineer to the County for review. The analysis shall evaluate the onsite and offsite conveyances (ditches, pipes, swales, culverts, etc.) to ensure they have adequate capacity and are not eroded or degraded by altered or increased stormwater flows from the development during a 10-year storm event. If the downstream conveyances are impacted from the stormwater runoff from the proposed development then offsite improvements or onsite detention will be required as follows:

AN ORDINANCE THAT AMENDS THE GRANVILLE COUNTY ZONING MAP FOR PROPERTY IDENTIFIED AS LYNETTE TOTTEN PROPERTY ON HORNER SIDING ROAD (PORTION OF TAX MAP #192401467024) FROM AGRICULTURAL RESIDENTIAL 40 (AR-40) TO AGRICULTURAL SUPPORT ENTERPRISES CONDITIONAL ZONING DISTRICT (ASE-CZ) WITH MUTUALLY AGREED-UPON CONDITIONS AND SITE PLAN AND SERVES AS THE BOARD OF COUNTY COMMISSIONERS' WRITTEN PLAN CONSISTENCY STATEMENT AND SMALL-SCALE REZONING ANALYSIS

Whereas, a zoning map amendment petition has been filed for a change to the Granville County Zoning Map by Horner Siding Solar Farm, LLC for property owned by Lynette Totten as follows:

Zoning Map Amendment (Rezoning) Petition

Z-4-2015 Horner Siding Solar Farm, LLC, Applicant, Property Owner is Lynette Totten, Horner Siding Road near Oxford

Horner Siding Solar Farm, LLC is requesting to rezone 15 acres off Horner Siding Road near Oxford from Agricultural Residential 40 District (AR-40) to Agricultural Support Enterprises Conditional Zoning District (ASE-CZ). The property is owned by Lynette Totten and is identified as Tax Map #192401467024. The applicant proposes under the conditional zoning district that the property be used for a Ground-Mounted Solar Power Energy System "Solar Farm" (NAICS 221119). A site plan illustrating the proposed layout of the project is a part of the application.

Whereas, the Granville County Planning Board held a public hearing on June 18, 2015, and made a positive recommendation with mutually agreed-upon conditions concerning the petition to the Board of County Commissioners.

Whereas, a notice of public hearing has been given as provided in North Carolina General Statute 153A-323 and the Granville County Land Development Code for a Zoning Map Amendment and a public hearing was held by the Board of Commissioners on July 6, 2015, at which, evidence was presented at the public hearing.

Whereas, the Granville County Board of Commissioners hereby adopts the following Plan Consistency Statement and Small-Scale Rezoning Analysis:

GRANVILLE COUNTY BOARD OF COMMISSIONERS' PLAN CONSISTENCY STATEMENT:

Page V-5 of the Granville County Comprehensive Land Use Plan (the Plan) was amended by the Granville County Board of Commissioners on January 5, 2015 to state as an implementation strategy for preserving and enhancing Granville County's land use form that "conditional zoning districts are encouraged to balance neighboring residential and non-residential land uses in agricultural-residential areas. Conditional zoning provides residents an option for developing their property for non-residential land uses in agricultural-residential areas, and provides decision-makers with a legislative process when considering proposed development plans." Further, page V-14 of the Plan was amended by the Granville County Board of Commissioners on January 5, 2015 to state as an implementation strategy for improving Granville County's review process for deliberation of rezoning requests that "conditional zoning districts allow decision-makers to consider one or more uses within a conditional zoning district application. Conditional zoning districts allow for the submittal of a site plan, and agreed-upon conditions of development in a legislative process." The Granville County Future Land Development Map (Map 22) contained within the Granville County Comprehensive Land Use Plan classifies the future land use of the property as medium density residential.

GRANVILLE COUNTY BOARD OF COMMISSIONERS' SMALL-SCALE REZONING ANALYSIS:

The proposed rezoning encompasses 15 acres. The property is presently zoned Agricultural Residential 40 (AR-40). Page V-5 of the Granville County Comprehensive Land Use Plan (the Plan) was amended by the Granville County Board of Commissioners on January 5, 2015 to state as an implementation strategy for preserving and enhancing Granville County's land use form that "conditional zoning districts are encouraged to balance neighboring residential and non-residential land uses in agricultural-residential areas. Conditional zoning provides residents an option for developing their property for non-residential land uses in

agricultural-residential areas, and provides decision-makers with a legislative process when considering proposed development plans.” Further, page V-14 of the Plan was amended by the Granville County Board of Commissioners on January 5, 2015 to state as an implementation strategy for improving Granville County’s review process for deliberation of rezoning requests that “conditional zoning districts allow decision-makers to consider one or more uses within a conditional zoning district application. Conditional zoning districts allow for the submittal of a site plan, and agreed-upon conditions of development in a legislative process.”

NOW THEREFORE, BE IT ORDAINED BY THE GRANVILLE COUNTY BOARD OF COMMISSIONERS THAT:

The zoning district for land area identified as ESA Renewables Horner Siding Solar Farm Map dated 6-8-2015 and Barry Oakes 15 acre survey map off of Horner Siding Road (portion of Tax Map #192401467024) is hereby changed and amended from Agricultural Residential 40 District (AR-40) to Agricultural Support Enterprises Conditional Zoning District (ASE-CZ) on the Granville County Zoning Map with an approved site plan (identified as ESA Renewables Horner Siding Solar Farm Map dated 6-8-2015) and with the following mutually agreed-upon conditions: (1) Development must meet any applicable standard related to the Agricultural Support Enterprises Conditional Zoning District. All applicable standards must be met prior to the issuance of the Certificate of Occupancy (CO). (2) Prior to any construction, the Developer shall submit a stormwater analysis prepared by a North Carolina Professional Engineer to the County for review. The analysis shall evaluate the onsite and offsite conveyances (ditches, pipes, swales, culverts, etc.) to ensure they have adequate capacity and are not eroded or degraded by altered or increased stormwater flows from the development during a 10-year storm event. If the downstream conveyances are impacted from the stormwater runoff from the proposed development then offsite improvements or onsite detention will be required.

IN WITNESS WHEREOF, the Board of Commissioners of Granville County, North Carolina has caused this Plan Consistency Statement and Small-Scale Rezoning Analysis and zoning map amendment petition with an approved site plan and with mutually agreed-upon conditions to be approved and adopted.

This ordinance duly adopted by the Board of Commissioners of the County of Granville, North Carolina, this the 6th day of July, 2015.

***BOARD HEARD PRESENTATION BY DR. STELFANIE WILLIAMS,
PRESIDENT OF VANCE-GRANVILLE COMMUNITY COLLEGE***

Chairman Cozart introduced Dr. Stelfanie Williams, President of Vance-Granville Community College for a presentation.

Dr. Williams stated that she was present to give an update on the state of the college and noted that she was joined by Mrs. Cecilia Wheeler, Dean of South Campus, who oversees all of the operations in Granville County. She then highlighted some of the information from a presentation booklet given to the Board of Commissioners:

**Presentation to the Granville County
Board of Commissioners
July 6, 2015**

2014-2015 Data (pending final review by NCCCS)

Enrollment (Summer 2014, Fall 2015, and Spring 2015):

- Curriculum – 4,552
- Basic Skills – 1,625
- Continuing Education – 5,714

Graduates (Summer 2014, Fall 2015, and Spring 2015):

Curriculum:

- Associate Degrees – 449
- Diplomas – 64
- Certificates – 193

Adult High School:

- Campus and Kittrell Job Corps – 110

High School Equivalency:

- Campus - 24
- Prisons – 93

Average Class Size – 16

Student to Faculty Ratio – 16:1

In-state Tuition/Credit Hour - \$72.00

In-state Tuition Full-time - \$1,152.00

(Per semester; based on 16 hours)

Out-of-State Tuition/Credit Hour - \$264.00

Out-of-State Tuition Full-time - \$4,224.00

Curriculum Students Residence Profile

- **Granville County – 28.47%**
- Vance County – 24.47%
- Franklin County – 19.95%
- Warren County – 10.65%
- Adjacent Counties – 14.52%
- Other NC Counties – 1.69%
- Non-NC Residents – 0.24%

Faculty & Staff

- Instructors, Full-Time – 128
- Instructors, Part-Time – 123
- Staff, Full-Time – 168
- Staff, Part-Time – 159
- Total – 578

2014-2015 Funding

State \$23,281,505

County 2,643,953

Federal	6,646,612
Other	5,376,041
Total	\$37,948,111

Vanguard Vision: VGCC Strategic Plan 2014-2019

Educational Excellence from Access to Success

- 1.1 Increase student achievement through student centered teaching.
- 1.2 Increase student completion through effective academic advising.
- 1.3 Facilitate college growth.
- 1.4 Cultivate a college-wide culture of support for a diverse community of learners.
- 1.5 Provide resources and experiences to empower students and prepare them for work or higher education.

An ***Organizational Culture*** of Quality, Cooperation, and Engagement

- 2.1 Recruit and hire exceptional employees.
- 2.2 Retain qualified employees.
- 2.3 Foster participation in meaningful professional development opportunities.
- 2.4 Enhance open communication.
- 2.5 Develop a campus community valuing health, safety, and quality of life opportunities.

A Learning Community of ***Continuous Improvement***

- 3.1 Develop a culture that prioritizes individualized service to students.
- 3.2 Develop a culture of continuous quality improvement and best practices.
- 3.3 Institute leadership development that supports and empowers all employees.

One College Experience

- 4.1 Enhance support services.
- 4.2 Foster student and employee engagement in college life.
- 4.3 Partner with community organizations to support the college mission.
- 4.4 Improve, maintain, and utilize adequate technology.

Institutional Stewardship: Securing and Sustaining Our Resources

- 5.1 Secure new and innovative resources to support institutional goals.
- 5.2 Implement risk assessment and management at the college.
- 5.3 Advance environmentally-friendly practices at the college.

2014-2015 Selected Highlights

- Class of 2015 is the largest graduating class in history of the college
- 123 students completed high school and 80 earned degrees from early colleges on all four campuses
- Established new degree programs including Human Services-Gerontology track and Welding Technology associate degree-level credential
- Selected again as a North Carolina Community College System (NCCCS) Mentor College for success on state performance measures.
- No audit exceptions in the annual program audit
- In calendar year 2014, secured \$1.3 million in grants (calendar year 2013 included more than \$2.7 million)
- Initiated Advanced Manufacturing Training Alliance with four public school systems and partnered with schools systems on projects throughout the year including Manufacturing Day and school-aged camps in science, writing, biotechnology,

- transportation trades, and agricultural entrepreneurship
- Partnered with NC Tobacco Trust Fund, NC REAL, the Regional Farmers' Market, and the four county Chambers to establish Agri-business entrepreneurship certificate, first of its kind in NC
- Awarded 319 scholarships and held highest fund raising golf tournament for fourth year in a row generating \$100,318
- Provided community service alternate summer schedule for employees to perform volunteer service
- Students and clubs participated in service learning including Operation Medicine Drop Take Back Event; food drive benefitting Food Bank of Central and Eastern NC; Adopt-a-Child; Talk, Test, Protect with Granville-Vance Health Department; Adopt-a-Highway, and other community events
- Held numerous expos including: Business Technologies Fair; Employ-a-Veteran Career Fair, Small Business Summit, Plus 50 Workshop, Construction & Logistics Job Expo, and Career Day
- 59 inductees into Phi Theta Kappa academic honor society
- Student Geoffrey Arnott recognized by NC Community College System for Academic Excellence
- Held third annual Dinner Theater, fall production, and community band concerts for the Community

Cecilia Wheeler, Dean of South Campus, talked about some of the following Successes at South Campus.

Selected 2014-2015 Strategic Successes at South Campus

- Fall semester, 2014 began with the addition of the Mechatronics Technology program at South Campus. VGCC partnered with the Granville County Chamber of Commerce and Granville County Schools Career and Technical Advisory Council to host a ribbon cutting/Open House on November 4, 2014.
- Radiography student Nicholas Kemp was selected to participate in the American Society of Radiologic Technologists 2015 Student Leadership Development program. Kemp is one of two NC students accepted into the program and the only one from a NC community college.
- In May, the Human Service Technology Program became only one of 3 programs in the state to be accredited by the Council for Standards in Human Service Education. Accreditation means it will be easier for our students to obtain licensure in this field.
- In June, VGCC hosted the second Mini-Med Science Camp in conjunction with Wake AHEC. This week-long camp provides students in the four county area an opportunity to explore careers in the health sciences.

Dr. Williams referred to the following information contained in the booklet.

Economic Impact Study

How Students Benefit:

- For every \$1.00 the student invests in a VGCC education, he or she will receive approximately \$7.70 in higher future earnings over the course of a working career.
- Associate's degree graduates in the VGCC Service Area earn \$318,500 more than someone with a high school diploma.
- Students enjoy an attractive 24.5% rate of return on their VGCC educational investment.

How Taxpayers Benefit:

- State and local governments receive a rate of return of 9.3% on their investments in VGCC.
- Higher student earnings and associated increases in property income generate about \$2.5 million in added tax revenue each year.
- The state saves an estimated \$1.6 million per year from VGCC's impact on improved health and reduced public assistance, unemployment, and crime.

How Our Economy Benefits:

- An estimated 99% of VGCC students remain in North Carolina and contribute to economic growth.
- The increased productivity of workers and businesses due to education from VGCC contributes approximately \$271.3 million in added income each year.
- VGCC accounts for 6.4% of the overall "gross regional product".

Commissioner Mims said he would like to talk to Dr. Williams about the Phi Theta Kappa Program at VGCC.

Chairman Cozart congratulated Dr. Williams and Mrs. Wheeler on their accomplishments and thanked them for all they do in the community for our students.

DETENTION CENTER NEEDS ASSESSMENT AND FEASIBILITY STUDY UPDATE

Chairman Cozart stated that the Board approved the selection of Moseley Architects for a Detention Center Needs Assessment and Feasibility Study at the August 4, 2014 meeting. The Detention Study Committee has met several times to collect data, communicate progress and solicit input and direction.

Dan Mace and Todd Davis with Moseley Architects were present to update the Board on their findings thus far. Mr. Davis was a former Major with the Alamance County Sheriff's Department and ran their jail and Mr. Mace is an Architect. A copy of *County of Granville, NC, Detention Center Needs Assessment and Feasibility Study* was distributed.

Mr. Davis and Mr. Mace referred to the study and highlighted the following information included in the study:

SUMMARY OF FINDINGS

Moseley Architects was retained by Granville County in September of 2014 to perform a Needs Assessment to analyze past jail data to project future jail bed needs and growth trends, conduct space and programming needs, develop conceptual design options, develop estimated construction and capital budgets, develop staffing and operational plan for the approved option, and present findings to the Commissioners.

Work tasks included the following:

- An analysis and projection of detention population in five year intervals for a 25-year planning period
- Analysis of current jail's facility core spaces in terms of assets and deficiencies
- Identification of potential costs associated with not proceeding with the project
- Assessment of whether there is a need for additional space for law enforcement, EOC, E911, and courtrooms to be constructed
- A description of site space needs for proposed new facility
- Conceptual site plans
- Estimates for construction and total project costs
- Operational and staffing costs
- Stakeholder involvement and consensus-building process
- Public awareness and education to build and foster community support

The study team met with the jail planning committee on a number of occasions to collect data, communicate progress, and solicit input and direction during this process. The Planning Committee consists of the following county leaders:

Mr. Tony W. Cozart, Chairman, Granville County Board of Commissioners
 David T. Smith, Commissioner and former Sheriff
 Sheriff Brindell B. Wilkins, Jr.
 Jimmy Hayes, Detention Center Administrator
 Daniel F. Finch, Chief District Court Judge
 Carolyn J. Yancey, District Court Judge
 Scott Phillips, Director of Development Services
 J. Yancey Washington, Clerk of Court
 Chance A. Wilkinson, Attorney
 Michael S. Felts, County Manager

Historical Trends in Average Daily Detention Center Population

An analysis of the historical trends the Granville County Jail's average daily population (ADP) can serve as a great indicator of the need for future bed-space and subsequent new jail construction. The ADP reflects the average number of offenders being housed and is used to establish a baseline figure for future bed-space needs. The ADP for Granville County Jail over the past five (6) years is reflected in Table I below:

Table 1	
YEAR	ADP
2009	92.11
2010	90.20
2011	88.51
2012	102.23
2013	92.91
2014	111.91

	**Nov & Dec the lowest month numbers were used.
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As indicated by these figures, the ADP decreased by (1.91) inmates from 2009 to 2010 and then increased by 21.71 inmates from 2010 to 2014. This growth rate is higher than the growth in the general population of the County. It must be stressed that these figures are only representative of the average daily population. The numbers contained in Table I do not reflect times when the population was much higher than the recorded average, called "peaks," or times when it was much lower, which are classified as "valleys." When considering the total number of new beds needed, whether to construct a new facility, or add bed-space to your existing facility, peaking must be taken into account. Adjusting for peaking factors will allow the County to reasonably accommodate the large number of inmates that may be admitted at certain times. This is especially true when peaks occur with some degree of frequency. Furthermore, it is extremely advisable that planning for sufficient housing at times when the offender population has peaked is provided for. Often, local government officials fail to accommodate for these peaks and find themselves faced with costly lawsuits filed by inmates claiming the conditions of confinement are inadequate due to overcrowding.

Granville County Population Projections provide by NC Office of Budget Management	
YEAR	POPULATION
2018	58,349
2023	58,752
2028	59,154
2033	59,556

Offender Admissions (Bookings)

One of the first steps in computing long-range projections is to calculate the projected ADP for the local correctional system. This requires information related to the historical and projected number of offender admissions and the average length of stay (ALOS) of inmates. In order to compute the number of **projected admissions**, the historical number of admissions has to be determined.

Table II		
YEAR	Number of Offenders Admitted	Co Population
2009	2,189	59,529
2010	2,667	57,579
2011	2,637	58,231
2012	2,408	58,004
2013	2,043	57,910
2014	2,162	58,026

From the information reflected in Table II above, a projected admission rate for the Granville County Jail can be calculated. This is computed by dividing the County's population for the years 2009-2014 by the admissions into the jail and multiplying the result by 10,000 to obtain the overall admission rate for each 10,000 population. The highest admission rate is then multiplied by projected County populations and divided by 10,000 to derive the projected offender admissions from 2015-2033.

Table III below reflects the historical (or actual) admission rates and projected admission for the Granville County Jail.

Table III	
Actual Admission Rates 2010-2013	
Year	Admission Rate
2009	367.72
2010	463.19
2011	452.85
2012	415.14
2013	352.79
2014	372.59
Projected Admissions in 5 yr increments through 2043 using the high admission rate above	
2015	2,691
2020	2,710
2025	2,732
2033	2,758

Average Length of Stay (ALOS)

Determining the Average Length of Stay (ALOS) is critical to bed-space projections. While the number of offender admissions is a factor used to project future bed-space needs, the ALOS has a greater impact on bed-space. The amount of time that inmates are incarcerated while awaiting trial directly impacts available space and forecasted future needs. The longer the ALOS, the greater is the need for bed space.

Often when the jail's daily population becomes overcrowded beyond the facility's rated capacity, you may see an increase in the ALOS. One of the most common reasons is that alternate measures are being used for lower level crimes in order to prevent admission into the jail. As such, only the more serious crimes, which often take longer lengths of stay, are being admitted and housed.

The average length of incarceration for an offender prior to release can be shown below in Table IV.

Table IV	
Granville County's Average Length of Stay (ALOS)	
2009	15.36
2010	12.35
2011	12.25
2012	15.50
2013	16.60
2014	18.89

In this case, the overall ALOS was 15.16 days during the 6-year study period, with a steady increase over the past 3 years. Due to the importance that ALOS plays in bed-space projections, all efforts should be made to reduce the amount of time that inmates are incarcerated prior to trial and sentencing, especially after additional beds are available.

The increase in the ALOS does not necessarily indicate slowdowns in your criminal justice system. The offender type has changed greatly over the past 10 years. The number of offenders that are charged with more serious crimes has increased, which has caused longer incarceration times and ALOS increases. Normally this causes the jail to become overcrowded. In an effort to relieve overcrowding, lesser offenders are expedited through the system, which also has an impact on increased ALOS.

To better explain what is happening with the ALOS in Granville county the lesser offenders are being expedited through the criminal justice system resulting in much lesser terms of confinement. There has been a drastic

increase in more serious crimes committed which result in higher bond amounts, longer processes to get tried resulting in increased ALOS. So when the shorter ALOS offenders are being reduced and the higher ALOS offenders are increasing then the overall ALOS is higher.

Often when there is a significant increase in the ALOS then a “clog” in the criminal justice system is the problem, however in Granville County we believe that the problem is more in the type of offenders the Detention Center is dealing with, rather than an issue with case dispensation.

Projected Detention Center Capacity

The existing Jail’s rated capacity is 87 beds. Past ADP information indicated consistent overcrowding. The ADP alone cannot be used to determine the total bed-space requirements. Additional space must be allocated to include peak admissions (highest admissions) and classified bed space for specific categories of inmates. To accommodate these occasions, a peaking factor must be determined. Dividing the highest average one-day population to date by the ADP for that period provides the peaking factor. The peaking ratio for the Granville County Jail averaged 1.25 during the study years. This was used to calculate the number of beds needed for peaking. Calculation of the peaking ratio is shown in Table V below.

Table V			
Granville County Jail Calculation of Peaking Ratio			
YEAR	ADP for Study Year	Highest Population for Study Year	Peaking Ratio
2009	92	114	1.2
2010	90	120	1.3
2011	89	111	1.3
2012	102	130	1.3
2013	93	112	1.2
2014	112	134	1.2
			Avg 1.25

Classification

Separate housing is needed for such reasons as disciplinary, separating co-defendants, protective custody, medical isolation, etc. This additional space, referred to as “classified” is calculated by adding an additional 20% to the forecasted number. The ADP, coupled with the peak and classified factors, provides the basis for determining the actual number of beds that will be needed, provided there are no changes in sentencing or other confinement laws that impact bed needs.

“It should be noted that have been some recent changes in sentencing laws effecting misdemeanants and probation that is so recent no available data can be used in this analysis but will have a significant impact on future bed needs”

Tables VI and VII illustrate projected ADP for the Granville County Jail, the classified population (ADP increased by 20%), and the peaked and classified population (classified multiplied by the peaking ratio) projections through the year 2033. These projections reflect the future growth of the Granville County Jail. Table VI projections use the highest ALOS, while Table VII utilizes the average of the ALOS during the 6-year study period. Both tables are based on the assumption that everything stays the same in the criminal justice system and that there are no changes in sentencing laws. The tables do not consider the impact of recent changes such as the “Quick Dip and Dunks,” which are changes in probation rules, or the new misdemeanants sentencing laws.

Table VI				
Granville County Forecasted Population using ALOS of 18.89				
YEAR	FORECASTED ADP	CLASSIFIED ADP (+20 %)	PEAKED ADP	CLASSIFIED & PEAKED
2015	139	27.8	1.7	168.5
2020	140	28	1.7	169.7
2025	141	28.3	1.7	171
2033	142	29	1.8	173

The classified and peaked projections reflect the highest offender population that the Granville County Jail may expect to have on any given day. This is the worst-case scenario, allowing for unique classification and separation developments, not the average. The forecasted and classified projections are more likely to reflect the actual number of detainees being housed in Granville County Jail.

Based on the projections above, a total of 173 beds would be needed to meet the classification and peaking requirements through the year 2033. Should jail use increase significantly or should Granville County grow faster than state projections suggest, jail bed space needs could grow at a much higher rate in future years. This represents the high count, not the average for any given day.

Table VII is included below to illustrate the impact the ALOS has on projected bed counts. 15.16 days was the average of the 6-year study. When compared to surrounding and other North Carolina counties, this is a low and very difficult to sustain over time. Although the National Institute of Corrections (NIC) suggests using the highest ALOS for projecting needed bed counts, attempts should always be made to reduce the ALOS in order to manage the jail population.

In 2014 Granville County Jail hit peaked inmate populations of 132 inmates. The bed count projections using the 15.16 ALOS only allows for inmate capacity in the year 2033 to be seven (7) higher than the number already reached in 2014.

Table VII				
Granville County Forecasted Population using ALOS of 15.16				
YEAR	FORECASTED	CLASSIFIED	PEAKED	CLASSIFIED & PEAKED
2015	112	22.4	1.4	136
2020	113	23	1.4	137
2025	114	23	1.4	138
2033	115	23	1.4	139

Conclusion/Recommendation:

The Granville County Jail population analysis and projections included in this report were produced in a methodical method that included on-site observations; the collection of jail data, admissions, release, and average daily populations over a 6-year period; classification concerns; high and low daily populations; and additional jail data. No consideration was given to potential confinement law changes, sentencing law changes, etc., but on standards, rules, and laws as they currently apply. County population projections were collected from the NC Office of Budget Management were used in these projections. Historically these county population projections are very conservative and often surpassed in true county population growth. As such, bed need projections found in this study are also conservative. Utilizing the projected bed need using the lower ALOS along with the conservative projections in county population growth may result in overcrowding well before the projected date, therefore utilizing the projections in Table VI our recommendation is to allow for a minimum 173 bed facility as projected. With an understanding that recent changes in DWI, State sentenced

misdemeanants laws, and new probation rules could and will increase the bed needs much faster than projected.

The following recommendations were made as a result of the needs analysis:

- A new 176 bed jail facility with a 250 bed “core” needs to be constructed of approximately 50,000 square feet to replace the aging and inadequate existing facility. The approximate total cost of this building would be \$16,000,000.00.
- New Sheriff’s law enforcement space and E911 could be added to the jail facility of approximately 16,000 square feet. Once this was constructed, the existing sheriff’s and detention center space could be re-purposed for other county space needs. The approximate total cost of this additional structure added onto the jail facility would be \$4,000,000.00.
- The study also concludes that an additional District Courtroom will be needed, and could be added onto the existing Courthouse should selective demolition occur. The cost of this expansion and renovation at the historic Courthouse was not included in this study phase. It is also recommended to incorporate video arraignment technology at the new detention facility to reduce inmate transportation to and from the historic courthouse.
- The study evaluated the replacement Law Enforcement Center and Detention Facility to be located behind the current facility downtown Oxford (Site Option 1) and also at a remote site on county-owned property near I-85 at the Expo Center (Site Option 2). As a result of this careful analysis, our team recommends the remote site Option 2 as the most viable option to construct the new facility (or a similar remote site location of similar size and proximity to the downtown courthouse).

SITE OPTION ISSUES

Option 1 Issues:

- The site available that the county currently owns is approximately 2 acres in downtown Oxford, located directly behind the existing jail facility and includes space currently occupied by the Sheriff (refer to exhibit 1).
- The site boundaries are irregular and zigzag from Hillsboro Street to McClanahan Street.
- Private properties exist facing Gillam Street including an ABC store and a 2 story commercial office building. The property boundary to the South on McClanahan Street is a City of Oxford Fire Department facility.
- Advantage of this site is its proximity to the historic courthouse. Prisoners will still need to be transported by vehicle however.
- In order to place the jail facility on this site in an operationally-efficient manner, additional parcels will need to be purchased adjacent to Gillam Street (refer to exhibit 2). Current cost estimates do not include this additional cost.
- There will be significant demolition required of existing parking lots and buildings prior to construction (not currently budgeted in cost estimate).
- The placement of a jail facility on this site will necessitate additional parking areas that are

not identified at this point to handle jail visitors and overflow traffic for court and county operations.

- The law enforcement component either will need to be placed on a second floor above the jail lobby on the first floor, or placed where the current jail is located that would be demolished in a subsequent phase after the replacement jail opens.
- The location at this site would make future expansion difficult unless additional property was purchased (fire department?). This may be unfeasible.
- The replacement jail could be arranged to be multi-story, which would necessitate elevators, egress stairs, and increase staffing due to operational inefficiency. This would take up less property, but add to the overall cost of the facility substantially.
- There is inadequate room for proper containment yard space (recommend 50+ feet away from the housing units) around housing pods for security needs.

*Referred to property pictures at this point.

Option 2 Issues:

- The site #2 “remote” site available that the county currently owns is approximately 11 acres at the Expo Center property at 4185 US Highway 15 South in Oxford near I-85, and has an existing building and parking lot located at the front of the property and undeveloped land to the rear (refer to exhibit 3).
- The site has an existing sewer easement that runs diagonally at the rear of the property. Undeveloped land borders this site and a series of trailer homes is located across the street.
- The existing Expo and Convention Center facility includes an auditorium, meeting room, kitchen, lobby area, and restrooms. The facility is in good overall condition.
- This site location is convenient to I-85, but requires an approximate 7 minute drive to the historic courthouse for prisoner transport.
- The replacement jail layout can easily fit at the rear of the property behind the Expo Center building (refer to exhibit 4a and 4b for optional placement on this site).
- There is ample room for future expansion to the facility as well as law enforcement space needs – either on a second floor or on the main floor level.
- With partial use of the Expo facility for Sheriff’s training room needs, this space (approximately 1000 square feet or more) could be deleted from the LEC program.
- If needed, some of the Expo space could be renovated for use by the District Court, and a secure connector could be constructed so prisoners would be able to access this courtroom without vehicular transport.
- The Law Enforcement and E911 space can be easily added to this jail layout creating a Public Safety Facility at this site.
- Ample room on site allows for a proper containment yard around the jail housing pods for

security needs.

- This site location has minimal demolition that would be required, and good access to utilities.

*Referred to property pictures at this point

Mr. Mace referred to drawings of detailed floor plans of the proposed detention center and shared cost estimates. He noted that the next steps if the Board chooses to move forward would be to move the project to a formal design process. He noted that the cost estimates are very conservative and estimates will be updated as the design is developed. Mr. Mace asked the Board if they had any questions.

Commissioner Smith commented that the study was detailed and intense and thanked Mr. Mace and Mr. Davis for their hard work.

Chairman Cozart mentioned that at this time Granville County is spending approximately \$500,000 per year to house inmates in other counties because of space needs. He asked what the next step in the process is.

County Manager Felts stated that staff will need to look at the estimates, develop a preliminary funding plan, review options and bring back information to the Board.

Commissioner Currin asked if other proposals are being considered because “final” is on the front of the report.

Mr. Mace stated that this is the final feasibility study report and that other amendments or edits can be made and added to the report if needed. He noted that there was another document that had “draft” on it so he wanted to distinguish between the two reports.

County Manager Felts stated that other possible locations can be considered when feasibility and financing options are being considered. He said that without an actual site selection, there is not much more that can be put into the study at this point.

Commissioner Currin stated that the option of land behind the Granville Expo and Convention Center is included in the study as a possible site location and there is no sewer allocation at the site.

County Manager Felts stated that the schematic of the detention center was placed on the 11 acre site map of land behind the Expo Center because it is a county-owned site that is familiar to the Board and could be shown in relation to size. He said that a final site location will be brought back to the Board once the availability of water, sewer and utilities are determined at a site.

Commissioner Currin said that he was surprised the study came to the Board with no discussion at all. He said he respected those involved in the study, but that he had no idea that the Board was looking at anything like this.

BOARD APPROVED ADDENDUM TO THE MASTER SERVICES AGREEMENT FOR CONSULTING SERVICES WITH JOYCE ENGINEERING

Chairman Cozart stated that a professional consulting services agreement with Joyce Engineering for services at the County's landfills for FY 2015-2016 was included in the agenda packet. This is an addendum to the Master Services Agreement No. 0670 dated June 28, 2007 between the County and Joyce Engineering. Services this upcoming year are the normal general landfill consulting, water quality sampling, landfill gas monitoring and preparation of the Corrective Action Evaluation Report for the Butner Landfill that is required by NCDENR every five years. He noted that funding for the services is included in the FY 2015-2016 Solid Waste Enterprise Fund approved budget.

Upon a motion by Commissioner David T. Smith, seconded by Commissioner Edgar Smoak, and unanimously carried, the Board approved the professional consulting services agreement with Joyce Engineering for services at the County's landfills for FY 2015-2016,

known as an addendum to the Master Services Agreement No. 0670 dated June 28, 2007, and included in the FY 2015-2016 approved budget to be paid from landfill fees.

BOARD APPOINTED ROBERT E. "BOB" GORHAM TO CREEDMOOR PLANNING BOARD – EXTRATERRITORIAL MEMBER

Commissioner Mims recommended Robert E. "Bob" Gorham and noted that he lives within .43 miles of the city limits of Creedmoor. He read a list of his credentials and noted that he is very qualified for the position.

Upon a motion by Commissioner Ed Mims, seconded by Commissioner Timothy Karan, and unanimously carried, the Board appointed Robert E. "Bob" Gorham to the Creedmoor Planning Board – Extraterritorial Member.

BOARD APPOINTED BETTY YANCEY TO THE SENIOR SERVICES ADVISORY COMMITTEE

Commissioner Smith noted that Bobbie Wilson passionately served the Senior Center and our senior citizens. He said that the Senior Services Advisory Committee appreciated her service and that she is missed.

Upon a motion by Commissioner David T. Smith, seconded by Commissioner Zelodis Jay, and unanimously carried, the Board appointed Betty Yancey to the Senior Services Advisory Committee.

BOARD APPROVED NCACC VOTING DELEGATE

County Manager Felts stated that Commissioners Tony W. Cozart, Timothy Karan, Zelodis Jay, Ed Mims, David T. Smith and Edgar Smoak would be attending the North Carolina Association of County Commissioners (NCACC) Conference August 20 - 23, 2015 in Pitt County. A voting delegate needs to be designated.

Upon a motion by Commissioner Edgar Smoak, seconded by Commissioner David T. Smith, and unanimously carried, the Board approved designating Chairman Tony W. Cozart as the 2015 NCACC Voting Delegate.

BOARD APPROVED DISPOSITION OF SURPLUS UTV PACKAGES

County Manager Felts stated that Granville County was host of a regional grant for Domestic Preparedness Region 4 (DPR 4), and has completed the purchasing of equipment authorized by the grant. The equipment was consolidated into 4 UTV packages and the membership of DPR 4 has voted to locate one unit each in Orange and Nash Counties and has authorized two of the UTV packages to remain in Granville County. A memo from Doug Logan, Granville County Emergency Management Coordinator, detailing the contents of each of the packages and requesting the transfer of equipment to the respective counties, was included in the agenda packet. North Carolina General Statutes require the Board of Commissioners to formally declare these items surplus prior to their transfer. Per Granville County’s surplus procedures, all vehicles and large equipment items must be approved for sale or transfer by the Granville County Board of Commissioners prior to their sale or transfer.

Upon a motion by Commissioner Zelodis Jay, seconded by Commissioner Timothy Karan, and unanimously carried, the Board approved declaring the following UTV packages as “surplus” and directed the County Manager or his designee to transfer them as follows:

Description	Action
Orange County UTV Package	Transfer to Orange County
Nash County UTV Package	Transfer to Nash County

Orange County UTV Package

1	Polaris Ranger Crew 900 EPS	3NSRUZ874FG493170	\$24,895.00
1	Enclosed Trailer 8.5' x 16'	53BPTEA25GU016637	\$8,850.00
1	Honda EU3000 Generator	EAVJ-1124972	\$2,524.00
1	Lighthouse Inflatable Light Tower	6324	\$2,498.00
6	Helmets		
6	Safety Glasses		
3	Gloves		
2	Fire Extinguishers		
1	Set of Handtools		
2	5 Gallon Gas Cans		
3	Combination Locks		

Nash County UTV Package

1	Polaris Ranger Crew 900 EPS	3NSRUZ871FG493174	\$24,895.00
1	Enclosed Trailer 8.5' x 16'	53BPTEA25GU016636	\$8,850.00
1	Honda EU3000 Generator	EAVJ-1124996	\$2,524.00
1	Lighthouse Inflatable Light Tower	6326	\$2,498.00
6	Helmets		
6	Safety Glasses		
3	Gloves		
2	Fire Extinguishers		
1	Set of Handtools		
2	5 Gallon Gas Cans		
3	Combination Locks		

**BOARD APPROVED RESOLUTION APPROVING BOARD OF EDUCATION'S
LEASE OF APPLE LAPTOPS**

County Manager Felts said that he distributed two additional documents relating to this agenda item. He said the first is an email from Superintendent Dorwin Howard with additional information supporting the request and the second is a newspaper article referencing the Board of Education's discussion of the matter. He acknowledged that Board of Education member Leonard Peace was present as well as Kevin Lawler, Computer and Laptop Technician with Granville County Public Schools. Upon guidance from the Granville County Board of Education Interim Board Attorney, Assistant Superintendent of Finance Beth Day was

requesting that the County Commissioners consider a resolution for a Continuing Contract for Capital Outlay pursuant to G.S. 115C-441(c1). A copy of the lease amendment and a summary of Lease/Purchase Agreement Highlights from Beth Day were included in the agenda packet.

The Board of Education and School Administration reviewed several technology options looking for ways to reduce cost while still meeting the needs of their students and staff. The lease agreement reduces the number of MacBook laptops to a sufficient level to maintain this equipment at the high school and staff level and Chromebooks will be purchased for middle school students thereby reducing the overall cost necessary to maintain the technology program. Funding for the lease agreement is included in the Current Expense allocation already made to the school system for fiscal year 2015-2016 and subsequent years appropriations associated with this lease will also come from regular appropriations to the school system. This lease agreement was presented to the Board of Education for consideration at their June 29, 2015 meeting and was approved pending approval by the Granville County Board of Commissioners.

Commissioner Currin asked why the most expensive brand of computers were selected when the Board of Commissioners has asked the Board of Education to look at ways to reduce expenses. He also asked how the apple computers compared to the other options.

Mr. Lawler explained that this is the fifth year of the 1:1 Technology Initiative and MacBook laptops were established as the product of choice five years ago. He said they want to continue leasing the same product because if they choose a different platform, then staff would have to be retrained and the costs of software, licenses and applications would occur. He said that Granville County Public Schools has been recognized as a School of Distinction by Apple and they want to continue. He noted that the least expensive product that Apple sells

has been selected. He said that the ramifications of changing products/platforms at this time would be great because of the timing of school starting.

Commissioner Currin said that it was unfair to ask Mr. Lawler these questions and that someone from the school system should be present to answer the financial questions. He said that this is at least a million more dollars over the term of the lease to continue using Apple products.

County Manager Felts said that this is not the lowest cost option, but one of the options they did review according to Superintendent Howard, that would best suit students while achieving some cost savings.

Board of Education Member Leonard Peace said he did not have the financial figures, but the Finance Committee that looked at this matter reviewed four options. He said that this option was chosen because the Apple laptops are more compatible with what is needed to move forward and the cost of changing now is more, but may be less later.

Commissioner Currin noted the Board of Education Members Houlihan and Lane voted against this choice and Eudy and Smith were not at the meeting, so the vote was 3-2 and asked if he knew why they voted against it.

Mr. Peace said he did not know why they voted against it.

Commissioner Smoak said he agreed with Commissioner Currin and would like to table the matter until more questions could be answered.

Mr. Peace said that he could get answers to questions if he had specific questions.

County Manager Felts explained the Apple Lease Agreement and payment schedule when asked by Commissioner Smith.

Attorney Wrenn clarified that the vote is to bind the Board to provide appropriations for the full term of the lease and not just this year.

Commissioner Currin noted that this is an opportunity to save money and cut expenses.

Discussion continued about the matter.

County Attorney Wrenn explained the statute regarding this matter which allows the Board of Commissioners to be bound to the agreement for four years because normally you cannot bind a future board. This lease guarantees the payments for the lease will be made until the end of the lease term.

§ 115C-441. Budgetary accounting for appropriations.

(c1) Continuing Contracts for Capital Outlay. - An administrative unit may enter into a contract for capital outlay expenditures, some portion or all of which is to be performed and/or paid in ensuing fiscal years, without the budget resolution including an appropriation for the entire obligation, provided:

- c. Contracts for capital outlay expenditures are approved by a resolution adopted by the board of county commissioners, which resolution when adopted shall bind the board of county commissioners to appropriate sufficient funds in ensuing fiscal years to meet the amounts to be paid under the contract in those years.

Commissioner Karan noted that some of the cost savings is due to 120 students are going to charter schools.

Chairman Cozart asked if there was a timeframe for approval.

County Manager Felts noted that the lease was dated July 15th with the intent of placing orders so the computers are in place when school starts.

Mr. Lawler stated that if the decision is delayed school may have to be opened without computers for sixth grade and ninth grade students. He also explained that Chromebooks are being purchased for middle schoolers which cost less than the Apple laptops and that the Apple computers are less now than in past years. He explained the process of getting computers in the classrooms.

Chairman Cozart stated that the lease appears to be a priority of the Board of Education and as long as they realize that this is part of the funding that they receive, he could support the lease agreement.

Discussion ensued and County Manager Felts explained that the lease payments will be paid from the annual allocation made to the school system and will have priority funding.

Commissioner Smith made a motion to approve the Resolution Approving a Capital Lease Agreement by the Granville County Board of Education for the Purpose of Procuring Apple Laptops, with the caveat that the payments for the lease agreement will be appropriated within the current county appropriation with no additional funding for the payment of the agreement.

Commissioner Currin said that in all due respect, the motion contradicted itself.

County Attorney Wrenn advised that from a legal standpoint, the Board is obligated to pay the money for the lease as well as future Boards, but he did not believe that you can bind the school system from asking for additional funding from future Boards. He said he understood the intent, but did not believe it was legally binding beyond the vote to appropriate funds. He noted that the Board has the statutory duty to provide adequate funding to schools.

The motion died for a lack of a second.

Commissioner Mims asked where does the Board go from here and what is necessary for closure.

Mr. Peace said that the school system local funding has been held flat the last four years and this year is no different. He noted that Apple lease will be paid from their appropriation and from his perspective he is working with the Board to reduce costs and work within their

means, but they want students to have the necessary technology to compete when they leave the school system.

Chairman Cozart noted that the technology movement has been a priority of the district for a number of years and he has seen it benefit the students.

Discussion continued.

Commissioner David T. Smith made a motion to approve the Resolution Approving a Capital Lease Agreement by the Granville County Board of Education for the Purpose of Procuring Apple Laptops. Commissioner Ed Mims seconded the motion. The vote was 5-2 with Commissioners R. David Currin, Jr. and Edgar Smoak voting against the motion.

**A RESOLUTION APPROVING A CAPITAL LEASE AGREEMENT BY THE GRANVILLE COUNTY
BOARD OF EDUCATION FOR THE PURPOSE OF PROCURING
APPLE LAPTOPS**

WHEREAS, the Granville County Board of Education desires to enter into a capital lease agreement by and between Apple Financial Services and the Granville County Board of Education for the purpose of procuring MacBook laptops, and said contract requires approval by the Granville County Board of Commissioners pursuant to G.S. 115C-441(c1); and

WHEREAS, the Granville County Board of Education anticipates that the said lease agreement will be funded from the annual local appropriation by the Board of Commissioners for the Board of Education; and

WHEREAS, the Granville County Board of Commissioners shall appropriate sufficient funds for the Granville County Board of Education in ensuing fiscal years as may be required to meet the amounts to be paid under the said lease agreement.

NOW, THEREFORE, BE IT RESOLVED BY THE GRANVILLE COUNTY BOARD OF COMMISSIONERS:

Pursuant to G.S. 115C-441(c1), the Board of Commissioners hereby approves the proposed capital lease expenditure by the Granville County Board of Education for the purpose of procuring MacBook laptops through Apple Financial Services, and the Board of Commissioners agrees to appropriate sufficient funds in ensuing fiscal years as may be required to meet the amounts to be paid under the said lease agreement in those years. Lease/ Purchase Agreement Highlights are attached hereto and incorporated herein by reference.

COUNTY ATTORNEY'S REPORT

County Attorney Wrenn stated that he had several matters for attorney-client privilege and property acquisition.

BOARD PRESENTATIONS

Commissioner Jay thanked Doug Logan, Emergency Management Coordinator/Fire Marshall, emergency staff, fire departments and Waste Industries for their help at a recent accident on Highway 96.

Commissioner Currin said that a response from Granville County Public Schools on questions previously asked were distributed tonight and signed by Mr. Donnie Boyd, Chairman of the Board of Education and Dr. Dorwin Howard, Sr., Superintendent. He said he read over the document and he thought they should just excuse them from answering the questions if this is the kind of response that the Board would receive from them on the questions. He said the answers are absolutely unacceptable and a slam to the Board as answers to the serious questions that were asked.

Chairman Cozart said he had not looked at the document yet, but took a few minutes to browse over the document. He commented that in reference to the question regarding budgetary control, he thought there were some conversations about short-term and long-term goals. He said that he hoped that this would be addressed for the upcoming school year. He noted that in reference to the question about children leaving for charter schools that parents are normally open about sharing their reasons for leaving. He said that the Board could express concerns about the responses to County Manager Felts for further clarification. He said that he would rather engage in direct conversation in a meeting to get answers to questions and asked that he speak with Dr. Howard about this.

Commissioner Currin said he would like a meeting because there are no answers to any of the questions, but instead “feel good” verbiage. He expressed his frustrations with the answers and noted that none of the answers show any action.

Commissioner Currin also asked Board members that will be attending the upcoming National Association of Counties (NACo) conference to seek out vendors who build for-profit detention centers to see what options they offer. He said that the study shows it could take up to \$26 million to get a detention center built and that is a lot of money. He said that multi-story facilities are being built and he would like to see more options.

Commissioner Mims stated that he concurred with Commissioner Currin about seeking other options and said he wanted to see what other ideas were considered by the committee. He reported that on May 21st the Secretary of the North Carolina Department of Health and Human Services, Aldona Wos, announced that beginning July 1st Randall Williams, MD, from Raleigh will become the North Carolina Deputy Secretary of Health Services. He reported that on June 17th, Dr. Williams visited the Granville-Vance District Board of Health, acknowledged their work, and took questions. Dr. Williams indicated he would take some of the questions back to the State for consideration. He reported that on June 17th, he had the opportunity to attend a presentation by Governor Pat McCrory, State Budget Officer Lee Harriss Roberts and Transportation Secretary Anthony Tata on Connect NC. Connect NC is a \$2.85 billion dollar bond proposal for strategic investments in transportation and infrastructure that will not require any tax increases. He also reported that July 8 – 11 the Community Health Assessment will take place as the Granville-Vance Board of Health gathers opinions about community health needs with the goal of identifying the factors that affect the health of the

County's population. He encouraged those present and others that may be interested to participate in the assessment and noted that he would be participating.

Jackie Sergent was in the audience and clarified that the survey had to be random and not done in a group setting and explained the process of the survey to get representation of the entire community.

Commissioner Karan stated he heard a report on WRAL TV that interviewed some residents in the Bedford Falls subdivision in Raleigh who were upset about impervious soil coverage. He said some people were attempting to sell their property who had exceeded their allotted impervious soil coverage and were taking up sidewalks and patios. He said that people are realizing they are under the same Falls Lake Rules and same environmental controls that Granville County is regulated by. He noted that he would forward the link to the news story to the Board.

Commissioner Smoak reported that the July 4th fireworks at Lake Holt were rained out on Friday night and rescheduled for Sunday night and it rained again. He said he hated that southern Granville County missed out on the fireworks display, but wanted to thank the police force in Butner, Creedmoor and Stem as well as the Sheriff's Department and emergency personnel for getting the people out of area safely as the storm moved in quickly.

Chairman Cozart thanked the media, business people, citizens and leaders in the community for all they do to keep the community working in harmony as all have a role in making that happen.

BOARD WENT INTO CLOSED SESSION

Upon a motion by Commissioner Ed Mims, seconded by Commissioner Edgar Smoak, and unanimously carried, the Board went into closed session as allowed by G.S. 143-

318.11(a)(3) and (5) to consult with an attorney employed or retained by the public body in order to preserve the attorney-client privilege between the attorney and the public body, which privilege is hereby acknowledged and to establish, or to instruct the public body's staff or negotiating agents concerning the position to be taken by or on behalf of the public body in negotiating (i) the price and other material terms of a contract or proposed contract for the acquisition of real property by purchase, option, exchange, or lease.

Upon a motion by Commissioner Edgar Smoak, seconded by Commissioner Ed Mims, and unanimously carried, the Board returned to regular session.

BOARD ADJOURNED

Upon a motion by Commissioner Edgar Smoak, seconded by Commissioner Ed Mims, and unanimously carried, the Board adjourned.

Respectfully submitted,
Debra A. Weary, NCCCC, CMC
Clerk to the Board