

OXFORD, NORTH CAROLINA
May 16, 2016

The Members of the Honorable Board of Commissioners of Granville County, North Carolina met in a regular meeting on Monday, May 16, 2016 at 7:00 p.m. in the Auditorium, Granville Expo and Convention Center, 4185 US Highway 15 South, Oxford.

Present were:

Chairman: Zelodis Jay

Commissioners: Tony W. Cozart R. David Currin, Jr.
 Timothy Karan Ed Mims
 David T. Smith Edgar Smoak

County Manager: Michael S. Felts

County Attorney: James C. Wrenn, Jr.
Assistant County Attorney: Gerald T. Koinis

News Reporters: Elizabeth Coleman – *Butner-Creedmoor News*
 Linda Nicholson – *Oxford Public Ledger*

MEETING CALLED TO ORDER

At 7:00 p.m., Chairman Zelodis Jay called the meeting to order and recognized Commissioner Edgar Smoak for the invocation and the Pledge of Allegiance.

BOARD APPROVED CONSENT AGENDA

Upon a motion by Commissioner Tony W. Cozart, seconded by Commissioner Edgar Smoak, and unanimously carried, the Board approved the consent agenda as follows:

- (A) Approved the Summary of Contingency and Use of Fund Balance report which showed the following balances:

Environmental Disaster Contingency	\$ 10,000
General Contingency Balance	\$ 13,081
General Fund Appropriated Fund Balance	\$ 4,261,980

- (B) Approved Minutes of the May 2, 2016 meeting and the April 12 and May 2, 2016 Board of Equalization and Review meetings as recorded.

- (C) Approved the following Tax Releases as recommended by the Tax Administrator:

TAX RELEASES
MAY 16, 2016

ACCOUNT	OWNERS NAME	AMOUNT	REASON FOR RELEASE
876-101	Delage Landen Operational	1,331.17	Equip Leased to Granville Medical Exempt
78818-201	Phillip Tippett	12.95	Boat sold in 2014
TOTAL		\$1,344.12	

- (D) Board Approved the Resolution for North Carolina Department of Commerce Rural Economic Development Division Building Reuse Grant Application – Builder’s Services, Inc. as follows:

**AUTHORIZING RESOLUTION BY GOVERNING BODY OF THE APPLICANT
North Carolina Department of Commerce Building Reuse Program**

WHEREAS, in June 2004, the North Carolina General Assembly passed House Bill 1352, authorizing funds to stimulate economic development and job creation in distressed areas through constructing critical water and wastewater facilities, addressing technology needs, renovation of vacant buildings, and implementation of research and demonstration projects; and,

WHEREAS, in July 2007, the General Assembly passed House Bill 1473 to expand the Economic Infrastructure Fund and to provide funding to facilitate economic transitions in rural communities; and,

WHEREAS, The North Carolina Department of Commerce’s Rural Economic Development Division’s Building Reuse Program was created to spur economic activity and job creation by assisting in the productive use of buildings in rural areas; and,

WHEREAS, the County of Granville is engaged in activities to assist in the productive use of buildings, specifically the renovation of the building for Builder Services, Inc., located at 910 N Main Street in Creedmoor, that will increase the number of jobs in the area; and,

WHEREAS, the County of Granville requested and was awarded grant assistance from the North Carolina Department of Commerce’s Rural Economic Development Division’s Building Reuse Program;

NOW, THEREFORE, BE IT RESOLVED, BY THE COUNTY COMMISSIONERS OF THE COUNTY OF GRANVILLE:

That the County of Granville will provide 5% match of the grant award for the project.

That the County of Granville will provide for efficient administration, implementation, and operation/maintenance of the project.

That the County Manager is hereby authorized and directed to furnish such information as the North Carolina Department of Commerce may request in connection with the grant application and project; to make assurances as contained above; and to execute such other documents as may be required in connection with the grant.

That the County of Granville has substantially complied or will substantially comply with all Federal, State, and local laws, rules, regulations, and ordinances applicable to the project and to the grants pertaining thereto.

NCACC VIDEO UPDATE

The Board watched a video presentation from the North Carolina Association of County Commissioners (NCACC) updating commissioners on Association activities.

RECOGNITION OF FORMER TEACHERS

Chairman Jay stated that May 1 through May 7, 2016 was National Teacher Appreciation Week. He then recognized Commissioner Tony Cozart.

Commissioner Cozart asked the Board members if they wanted to share any comments about a former teacher.

Chairman Jay stated that Aurelia Burton was his first grade teacher. He noted that she came to him and encouraged him to run for County Commissioner and has been a light in his community. He stated that she was a good teacher and that she will turn 96 years old this year.

Commissioner Mims stated that he wanted to recognize Sadie Louise Mims. He noted that Mrs. Mims taught in North Carolina for 33 years and that he attributes the person he is today to her.

Commissioner Smith stated that Viola Jones White was his fifth grade teacher. He noted that she impacted his life and instilled so many things. He added that he appreciates all that she did and what she meant to the School System. He stated that he appreciates all of our former, past and present teachers.

Commissioner Smoak stated that Margaret McIntosh was quite a teacher. He also mentioned that T.C. Fort was a teacher at South Granville and had a big influence on his life.

Commissioner Cozart stated that he attended the Angier B. Duke School formerly on the campus of the Central Children's Home. He noted that at Angier B. Duke School there was a teacher by the name of Elizabeth Chavis and that he will always remember her high standards. He stated that she gave him his first opportunity for leadership by naming him the President of the Good Citizenship Club and gave him a chance to participate in a play. He added that she was a mother away from home. He stated that it was in her class that he decided to become a teacher. He noted that he is so grateful for the experience that he had with her. He then recognized her daughters, Dr. Francine Chavis and Dr. Helen Othow. He stated that he owe so much to Ms. Chavis for what he has been able to accomplish in life.

Commissioner Cozart also stated that he attended the John Nicholas School on the campus of the Masonic Home for Children. He noted that this was his first year attending an integrated school. He added that he was grateful to Rowena Adams because she pushed him and helped him to be successful. He noted that we owe a lot to teachers like Ms. Adams for helping all students feel like they had a place in their classrooms. He stated that as we have celebrated Teacher Appreciation Week he knows that there are teachers today who are making the difference for our children just like Ms. Chavis and Ms. Adams did for him.

AFTER HOLDING PUBLIC HEARING, BOARD APPROVED GRANVILLE COUNTY LAND DEVELOPMENT CODE TEXT AMENDMENT REGARDING WATER SUPPLY WATERSHED REGULATIONS

Chairman Jay stated that the public hearing was to hear public comments on a Granville County Land Development Code Text Amendment. He then declared the public hearing open and recognized Barry Baker, Planning Director, for a brief overview.

Barry Baker, Planning Director, 122 Williamsboro Street, Oxford, NC, stated that all public notices as required by local and state law have been accomplished. He said that the Planning Board held a public hearing on April 21, 2016 and by a vote of 7-0 recommended approval of the land development code text amendment. He explained that this text amendment would allow curb and gutter in the Falls Watershed at increased density for curbs if the project complies with the Falls Watershed regulation. The text amendment has been reviewed by the State and is a State mandated law leading to slight changes to density standards.

Chairman Jay asked that anyone wishing to speak to come to the podium and state their name and address for the record.

James H. Daniels, 6703 Matt Currin Road, Oxford, NC said that he questioned the wisdom of increasing the population density around a lake that is a major water supply for another county. He said it may comply with the law, but that it does not make a lot of common sense unless all of these people would be on county sewer.

Mr. Baker said this would be for planned unit developments. He said that these standards would be applicable to those on public sewer.

Mr. Daniels asked if there were any provisions in the amendment to prevent people from over fertilizing their lawns to contribute to the amount of nitrogen already in Falls Lake.

Mr. Baker explained that the text amendment would allow for the increased density and that the properties already in the Falls Watershed would have to comply with Falls Watershed Rules that limit the amount of yard that can be created. He said that curb and gutter works better with stormwater controls that are required by the Falls Lake Rules rather than allowing for grass swell.

With no one else wishing to speak, Chairman Jay declared the public hearing closed.

Upon a motion by Commissioner Ed Mims, seconded by Commissioner Tony W. Cozart, and unanimously carried, the Board approved the plan consistency statement and the amendment to the Granville County Land Development Code as recommended by the Planning Board as follows:

AMENDMENT TO WATER SUPPLY WATERSHED REGULATIONS

Whereas, the Granville County Board of Commissioners found it necessary to adopt the Granville County Land Development Code on July 12, 1999, to provide for the orderly, planned, and efficient growth of Granville County; and,

Whereas, the need to amend and/or change this same code from time to time exist to provide for its efficient administration and enforcement or to address changing conditions of the growth and development of the County; and,

Whereas, the Granville County Planning Board held a public hearing on the proposed amendment on April 21, 2016 and after a study of evidence presented, made a favorable recommendation on the adoption of the proposed amendment; and,

Whereas, a notice of public hearing has been given as provided in North Carolina General Statute 153A-323 and the Granville County Land Development Code for a Text Amendment and a public hearing was held by the Board of Commissioners on May 16, 2016, at which, evidence was presented at the public hearing.

Whereas, the Granville County Board of Commissioners hereby adopts the following Plan Consistency Statement:

GRANVILLE COUNTY BOARD OF COMMISSIONERS' PLAN CONSISTENCY STATEMENT:

The Granville County Comprehensive Land Use Plan on page V-10 states as a goal and objective to pursue policies that “protect Granville County’s surficial and groundwater resources.”

NOW THEREFORE, BE IT ORDAINED BY THE GRANVILLE COUNTY BOARD OF COMMISSIONERS THAT:

SECTION 1. Amend Section 32-356 (Table 05.230) with the following language (**bold** denotes new language and ~~strike-through~~ denotes deleted language):

<i>District</i>	<i>Use</i>	<i>Lot Size</i>	<i>Density</i>	<i>Built-Upon Area</i>
WS-II Critical Area	Single-Family Cluster		0.504	
WS-II General Watershed Area	Single-Family Cluster		1.008	
WS-III General Watershed Area	Single-Family Cluster		2.0017	
WS-IV Critical Area				
	Single-Family Cluster		2.0017	
WS-IV General Watershed Area				
	Single-Family Cluster with curbs		2.0017	
	Single-Family Cluster without curbs		3.0011	
	Single-Family Cluster with curbs in Falls watershed if stormwater control complies with nutrient loading standards - Section 32-406		3.00	

	and volume runoff standards Section 32-408)			
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SECTION 2. Should any provision of this Ordinance amendment be decided by a court of competent jurisdiction to be unconstitutional or invalid, such decision shall have no effect to the validity of the Granville County, North Carolina Land Development Code as a whole or any part thereof other than the part so declared to be unconstitutional or invalid.

SECTION 3. This Ordinance shall take effect and be in force upon the date and time of adoption.

SECTION 4. This Ordinance duly adopted by the Board of Commissioners of the County of Granville, North Carolina, this the 16th day of May, 2016.

BOARD HELD PUBLIC HEARING ON PROPOSED BUDGET FOR 2016-2017 AND SET AN ADDITIONAL WORKSHOP DATE

Chairman Jay stated that North Carolina General Statute 159-12(b) requires that county governments hold at least one public hearing on the annual budget. The purpose of the public hearing is to receive comments from the public on the proposed budget for FY 2016-2017. He then recognized Mike Felts, County Manager, for a brief overview.

County Manager Felts stated that North Carolina General Statute 159-12(b) requires that county governments hold at least one public hearing on the annual budget. He noted that the public hearing has been advertised in the manner required by law. He said that in the workshop held on May 9th, the Board discussed in detail the continuation and service expansion sections of the budget. He said that a spreadsheet showing the recommended changes to the Manager’s submitted budget, made by the Board during the budget workshop, and the revised budget summary pages were included in the agenda packet. He noted that the Board approved motions increasing the General Fund recommended budget by \$2,134,572, bringing the total recommended General Fund budget to \$58,747,147. These increases also increased the proposed property tax rate 5 cents, with 2½ cents toward teacher’s supplements and 2½ cents toward the Law Enforcement Center Project. He explained the summary of those changes and explanations listed below from the budget workshop:

Summary of Approved Service Expansion Requests

During the budget work sessions held on May 9th, 2016, the Granville County Board of Commissioners reviewed the fiscal year 2016-17 recommended budget and 45 proposed service expansions. The Board approved funding for eleven (11) of the proposed service expansions (listed below). The net effect of these approved service expansions on the proposed budget is an increase of \$2,134,572 to General Fund expenditures and an associated increase in the use of Fund Balance.

Department	Title	Amount
GENERAL FUND		
Information Technology	Email Security Enhancements	\$ 20,920
Human Resources ¹	Employee Recognition Program	0
Human Resources	Paycom's HR Benefit Suite	20,735
Senior Services	Wage Inc for Medicare Specialist	2,153
Cooperative Extention ²	Unwrappin' 'The Gift /He Matters programs	2,940
Inspections ³	Building Inspector	12,947
Granville County Schools	Schools – Cat. II & III Cap. Outlay	50,000
Granville County Schools	Schools - 3% Supplement Increase	1,191,602
Granville Medical Systems	EMS funding reduction	(250,000)
Sheriff	Law Enforcement Center Financing	1,083,275
TOTAL		\$2,134,572
SOLID WASTE MANAGEMENT - CONVENIENCE CENTER FUND		
Environmental Programs ⁴	Roadside Litter Crews	\$ 0

¹ – Figure represents \$5,000 of funding for Employee Recognition by way of a transfer of \$2,500 from the Wellness Program and \$2,500 in grant matching reserves.

² - Figures represent the net of increased funding (\$20,115) over the original amount budget for these programs (\$17,175)

³ - Figure represents net of supplies expenditure and half year's gross salary and benefits less anticipated permit revenues generated from this position

⁴ - Figure represents net of salary expense and supplies for part-time clean-up crews (\$ 100,390) funded by \$5 increase in Solid Waste Household User fees.

At this time, Chairman Jay declared the public hearing open and asked anyone wishing to speak to come to the podium and state their name and address for the record.

Art Beeler, 3684 Ben Neil Court, Franklinton, NC, expressed sympathy to the William Adcock family. He said he was speaking as Chairman of Juvenile Crime Prevention Council (JCPC) and noted that they receive monies from the Department of Public Safety with a 20% match from Granville County. He said their total funding is approximately \$170,000 and they identify and fund need programs for at-risk youth in Granville County. He said they manage the youth at higher risk levels. He said that JCPC was requesting \$6,000 for their budget because they were unable to fund substance abuse. He said they want to fund an organization called Parenting of Adolescents that is an evidence-based substance abuse program for two children. He said that they were unable to fully fund this position and need an additional \$6,000 for drug intervention and treatment. He explained some of the programs they work with and what they do. He noted that if they did not get funding they will use the

\$9,000 they have to do the best they can. He mentioned that Ashley Faucette had resigned as Coordinator for JCPC and will take a position with the Boys and Girls Club in Franklin County. He thanked her for her service.

Tom Houlihan, 507 Williamsboro Street, Oxford, NC, stated that he is the Chair of the Granville County Board of Education. He made the following comments and presented a copy to the Clerk:

On behalf of the Granville County Board of Education and our school system, I want to thank you for the opportunity to share a few thoughts with you this evening. I also want to state up front how much we thank you for your vote to support our request to raise teacher supplements from 7% to 10%. Your vote has reverberated throughout the school system and already we can feel that it has had a tremendously positive impact on employee morale throughout the county. Everywhere we go teachers are talking about what you have done and how much they appreciate your vote of confidence in them.

Tonight I would like to provide some overall comments about our budget request and then ask Ms. Day to share additional details about those requests. Dr. Howard, who is in attendance, has been under the weather for most of last week and the weekend, and frankly should not even be here. He asks your understanding as he will not be addressing you this evening.

I would like to begin by setting the record straight about three key areas where some confusion may still exist regarding school finances impacting Granville County. The first topic has to do with whether or not state level funding for K12 education has been either increased or decreased by the General Assembly since 2008, and how this change has impacted our school system.

This topic was discussed by some of the Commissioners in last week's budget session. The answer about additional funding is both yes and no. Most of the increase in new tax dollars has gone to school systems that have grown in student population such as Wake, Guilford, and the suburban counties surrounding Charlotte, Raleigh, Greensboro and so forth. So yes increased funding has occurred primarily to meet statutory requirements that the state must pay a per pupil amount for these new students. In Granville County state increase of funding has been minimal- approximately \$198 per student. But here is the problem- While funding has minimally increased over the past 8 years, this increase doesn't even come close to meeting the real-time costs of increases in state mandated expenses. Health insurance costs have increased by over 29% and the retirement rate has increased by over 7% from 2008 to 2014-2015.

So yes there has been an increase in funding but any increase has been substantially offset by state mandated costs.

The second topic I want to mention relates to some apparent confusion about legal requirements to pay for increases in locally paid teacher salary and/or benefits. While we hope the Commissioners will pay for this year's potential increase in salary for teachers, there is no statutory requirement that the county is legally required to do so. The county has at times not paid for salary increases in the past- it is simply not a statutory requirement. But we sure do need it!

Finally I want to thank you once again for the vote to approve an increase in teacher supplements.

You are aware that our teacher turnover rate is approximately 20%. There is no way, absolutely no way, we can achieve drastic student performance improvement with a teacher turnover rate of 20%. In our schools where teacher turnover is minimal, student performance is significantly higher. It just makes common sense that performance would be higher.

Consider these examples:

- Last year the teacher turnover rate at Mt. Energy was 8%. Out of 26.5 teachers only 2 left. At Stovall- Shaw the turnover rate was zero. Guess what- student performance positively reflects this low turnover rate.

- By comparison, the teacher turnover rate at Credle Elementary School last year was 37.5%. Ten teachers out of 26 left the school. At West Oxford, 15 out of 38 teachers left the school. Is there any wonder why Credle and West Oxford struggle with performance when the turnover rate is so high?

We cannot afford to continue with this level of turnover. We cannot build a quality school system for all children in all schools with this continuing problem. It is just a plain and simple fact that we must do everything we can to keep our teachers.

Will the increase in supplement solve all of the teacher turnover factors? Obviously not. But there are many, many teachers who may live in Raleigh or Durham who could easily go to Wake, Durham or Chapel Hill to teach. Yet many of them want to stay in our school system and we believe the increase in the supplement will be key to keep them in our county.

In April of 2016 WRAL-TV produced a documentary titled: "Grading Teacher Pay". In this documentary it was reported that after inflation, North Carolina teacher pay has dropped 13% in the past 15 years. Teachers today make far less than they did in 2000 when adjusted for inflation. In 2001-02 the state ranked 19th in the US for average teacher pay. Today we rank 41st.

Here is my point- how long can we afford not to increase our supplement? We must do everything we can to keep and attract quality teachers.

On behalf of all of us associated with Granville County Schools, I want to reiterate our thanks for your courageous stand to increase teacher supplements. We cannot thank you enough and know our teachers and other employees thank you from the bottom of their hearts.

I will now turn it over the Beth Day.

Beth Day, 6540 Alvis Brooks Road, Oxford, NC, Assistant Superintendent of

Finance, Granville County Public Schools, thanked the Board for the opportunity to speak regarding the 2016-2017 Granville County budget. She gave a copy of her comments to the Clerk.

I understand you have a very difficult position balancing needs for our county, available funding, and an affordable tax rate. I thank you for your service to our county and do not envy the tough job you have. Tonight I want to address three things regarding school system funding. (1)The teacher supplement request and my sincere appreciation of it being included in the budget for your consideration. (2)The service expansion item of \$650K for operating funds for the school system and the reason for this request. (3)The \$1.4 million dollar capital outlay service expansion item and the significant needs for this funding.

First I want to tell you THANK YOU so much for voting to include the teacher supplement request in the budget you are considering. I am very excited and encouraged about the increase in teacher supplement for several reasons. First, I feel the biggest strength of Granville County Public Schools is its hard working and dedicated teachers and staff. This increase will help to reward and retain those well deserving folks. Next, it will help in recruiting the best & the brightest to join our Granville County Schools family. Importantly, rewarding, retaining and recruiting great teachers will in turn help our students. Finally as a citizen of Granville County I am so encouraged that the Board of County Commissioners and the Board of Education are working together on an initiative to improve education. That collaboration means so much to me. Again thank you!

The second item I want to discuss is the additional funds of \$652,261 requested for current expense or the school system continuing operating budget. This is reflected as service expansion item number 28. This is a specific amount and is our projection of the state mandated increases for 2016-2017. This is based on a projected state mandated salary increase of 5% for certified staff and 3% for other staff. It is a state benefit increase of 2% for health insurance and 1/2% for state retirement. These expenses are not ones we can eliminate if we do not receive this funding. I ask that you consider including this service expansion item in your budget. The proposed operating budget for Granville County Public Schools includes state and local cuts of \$2.4 million and in turn reduces our use of fund balance by almost 50%. The Board of Education and administration has done a lot of hard work and made tough decisions related to this budget. The Granville County Public Schools' operating budget is based on receiving the additional \$652,261 from the county for operations and this is what we need our for continuation budget. If funding the entire \$652K is not possible due

to budget constraints, any funding approved for our continuation budget and increased state mandated costs would be appreciated.

The third item I want to talk about is the category I capital outlay request which is service expansion item #26. Category I projects are for major facility and maintenance projects. This request is for \$1,412,576 and you have a complete listing by school of these projects on page 26D, E & F. Currently we are two to three years behind on recommended facility and maintenance projects based on available funding. Our facility and maintenance department has developed a five year plan which would require the \$1.4 million as recurring. However funding this on a one year basis would greatly help us catch up on the needed projects. We have recently completed the Granville Central Completion Project and submitted the last invoices for payment. We are very pleased to report that we worked hard to keep expenses down and came in under budget by over \$900K. The use of these remaining funds for our capital outlay projects would be very helpful and may be a good way to include this in the budget.

Again thank you for voting to include the teacher supplement request in the budget. And I would ask that you consider providing funding for our continued operations and capital needs. Thank you for your consideration.

Angela M. Clayton, 4839 Pixley Pritchard Road, Roxboro, NC, stated that she works in Granville County Public Schools and is President of the Granville County Association of Educators, an affiliate of the North Carolina Association of Educators. She said she was present to advocate for increasing the local supplement for teachers in Granville County. She talked about the teacher shortage and the need for highly qualified teachers in the State of North Carolina. She said that policymakers need to figure out how to attract and retain teachers especially in the fast growing and rural counties like Granville County. She mentioned the North Carolina Teaching Fellows Program that is now frozen. She said that younger teachers are looking for money and opportunity to support themselves and asked the Board to increase the teacher supplement.

Rob Rivers, 415 Ivey Day Road, Oxford, NC, thanked all of those who came out in support of the schools. He spoke about his concerns about the schools and the future of Granville County. He said that two-thirds of our students are not on an academic path to be ready for a job, trade school, college or military service when they graduate. He said test scores place us among least successful school districts in the State and they continue to decline. He talked about the current expense service expansion of \$652,000 to cover unfunded State requirements that must come from additional cuts on top of the \$2.4 million dollars that have already been made. He said that amount represents twelve school teachers and that there will likely be 100 fewer students next year that equates to \$1.2 million dollars in buying power. He said that “teachers are the key to saving our schools” and talked about 40% having left in the last two years in part due to low salaries. He talked about the issues with hiring and training new teachers, the time it takes for them to be effective in the classroom, and the issues facing

our school system. He urged the Board to take a bold leadership position, pass the local supplement and pay competitive salaries so we will not be like Halifax County.

Mark A. Pace, 210 Main Street, Oxford, NC, said he has been an employee of the Granville County Library System since 2009 and a patron some 40 plus years. He appealed to the Board to consider a part-time security guard at the Richard H. Thornton Library particularly in the evening. He talked about an incident at the library when he asked a boisterous patron to leave the library and he was threatened by violence. He said the patrons and employees need to know that the library is a place of tranquility, thoughtful expression and is safe and secure. He said many from outside the County visit the Library.

Mary Burns, 104 Byron Court, Oxford, NC, stated that she is an eighth grade student at Mary Potter Middle School. She asked the Board to support all of the schools' budget requests. She said they are not offered art or special music programs and have an unairconditioned gym. She said students desire the best education so they will want to return to the community and invest in it. She said, "If you will invest in the schools, the schools will invest in the teachers, the teachers can then better invest in me, and then I can one day better invest in you." She urged Commissioner Smith, her commissioner, to help the schools.

Albert Capps, 100 Grove Street, Oxford, NC, begged the Board to reconsider budget requests. He talked about the many capital improvement needs at the schools such as painting, floor repairs, roof repairs, air conditioning and heating units, etc. He thanked the Board for the new Senior Center, the Granville Athletic Park, the Granville Medical Center and other facilities and the supplement. He talked about the issues he sees on a daily basis as a substitute teacher and is told there is no money. He talked about the need for smaller classrooms. He said he came to the recent budget workshop and left disappointed. He asked the Board to reconsider the requests from the school system and to vote from their heart, not their emotions and to pray about it. He talked about the struggles of being a young teacher and coach, putting food on the table for his family and how he left for another job making more money. He said he went back to teaching because of the many rewards of teaching. He urged the Board to do whatever it takes to get people in our schools to stay and to love one another because God loves them.

Martha Morton, 1589 Sunset Road, Oxford, NC, said that she is a product of the Granville County School and that she supports them. She said she was present to advocate for

the Granville County Library System that is an extension of the education system in the County. She said she is the Vice Chair of the Granville County Library Board of Trustees and has served since February 2010, but is first and foremost a library patron. She said she is in favor of hiring a part-time security guard at Richard H. Thornton Library for evening hours. She said she personally witnessed a young man being arrested inside of the library and is not what she expects to see in a small town library. She said she expressed her concerns to the Library Board and another incident occurred. She said security cameras were installed. She talked about another incident where an employee's car window was smashed after asking a disruptive patron to leave. She said that Director Jonathan Bradsher has made security a top priority and asked the Board to consider this need.

Jeff Nelson, 3111 Piney Point Road, Bullock, NC, said he is a Granville County resident and has lived in both ends of Granville County. He thanked the Board for their support and to Commissioners Jay and Smith for their work in the northern end of the County. He talked about working over the last 26 years with a lot of talented teachers and that many have left after about two years to go to our surrounding counties to teach. He said that veteran teachers are also leaving the profession for more money. He said the poverty rate for Granville County is about 15% and on the frontline are teachers. He said that he has seen teachers whose kids qualify for free and reduced lunch and qualify for Medicaid. He said he has had one raise of less than 2% in the last seven years. He asked the Board to please help the situation because strong schools equal strong communities and strong communities result in higher property values. He said most teachers reside in Granville County and any increase would probably be spent in Granville County. He said Granville County has spent a lot of money to recruit and train teachers and he thinks it makes sense to spend some money to retain these teachers.

Dawn Omokunde, 121 Halifax Street, Oxford, NC, said that she is employed by Granville County Public School System, a Granville County Library Board of Trustees member and a member of the Executive Board of Smart Start. She said she is present with Martha Morton to support reconsideration of additional funds for evening security at the Richard H. Thornton Library. She said she is aware that staying within the allotted budget is a major concern and thanked Director Jonathan Bradsher. She said Mr. Bradsher has made security a top priority and talked about security measures in place at this time. She said she met with Oxford Police Chief Al Coley and he will be meeting with Mr. Bradsher to ensure

safety. She talked about the banning policy to alleviate situations that could be dangerous. She asked the Board to reconsider the request for funding for evening security to create a safe place for staff and patrons.

Lisa Harrison, 101 Hunt Drive, Oxford, NC, thanked the Board for their consistent and critical support of the local Health Department. She passed out a packet of information and spoke from the handouts.

**GRANVILLE VANCE
Public Health**

Local Funding Request for GVPH

Thank you for consistent and critical support of your local health department so that we might provide the prevention and public health needs of our local communities, local providers, and the people of Granville and Vance Counties. You have been quite understanding and receptive in listening to the 21st century needs of your local health department in recent years and have kindly provided increased support the last two years such that now, in Fiscal Year 2015-2016, contributions from each county are back to \$425,000, which is approximately the same amount that came from each county to the Granville Vance District Health Department between 1994 and 1997.

For this coming Fiscal Year (2016-2017), Granville Vance Public Health (GVPH) requests \$150,000 additional support for the necessary work of prevention and population health above last year's \$425,000 local contribution. In addition to this initial request, a one-time additional funding option from each county (Granville and Vance) was originally included to county managers in the amount of \$275,000, to cover unavoidable cost over-runs in public health service delivery and general operations for which there is no other revenue option. (50, a total expansion budget of \$425,000 above our current \$425,000 for this coming fiscal year was originally requested.) In talks with the county managers and finance officers, we realize this larger amount would be more easily considered over time rather than in a one-year increase. We also very much understand the need to be good stewards of tax dollars and that there are other public entities in need this year as well. Therefore, we will leave our request to you at an increase of \$50,000 recurring funding for the health department plus a one-time consideration of \$100,000 for a total of \$150,000 above last year's \$425,000 per county.

Health care is undergoing dynamic transformation and Medicaid reform in North Carolina in particular has affected our Medicaid reimbursement in the short run. Long-term, the changes and additions we are working on will make a positive difference in the community as we enter into a new era of health care service reimbursement. In the short term, we need additional local dollars to bridge to this new prevention and population health focus.

There are unavoidable costs we have that revenue from the state, from grants, and from program specific funding levels do not currently cover. We are minimally staffed to conduct mandated services. We are only asking each county to pay one third of our projected over-runs. We will cover the other third of the cost out of our own fund balance, so we are keeping the cost as low as possible for each of the two counties. (And we are committed to that even though our fund balance is at an all-time low and the minimum-standard 8% of operating). We understand the need to share costs and take responsibility for improving and changing our system quickly. It would be difficult to find a more dedicated, quality-improvement focused, caring and effective staff across this nation than those who stand (and sit) with me tonight to support this request for the health department. (At this point she asked those in support of the local Health Department to stand). We have been working hard the past few years to produce strategic plans and measurable goals, achieve new skills and abilities in patient care, upgrade systems and technology, and become accredited. These improvements have helped us remain effective, efficient and viable in the evolving

system of health care delivery in Granville and Vance Counties. Please remember we are obligated by law to serve anyone who walks through our doors (in the mandated services) regardless of their ability to pay. We take care of pregnant women, children, the home-bound, and those with communicable diseases who need immediate assessment, care and treatment to prevent the spread of disease. Many times that includes emerging diseases like Ebola last year, and Zika virus this year.

As a district, counties pay the least amount of support into a local health department statewide. This will remain true even after the requested increase.

- Of our total \$6,000,000 operating budget that supports approximately 70 full time staff across the district, we are requesting less than 10% of the health department's operating budget be covered from each county - Granville and Vance is each currently contributing 7%.
- We are also requesting significantly less local county government funding than is the state average in NC. (Across NC, the average amount local counties pay into local health departments is \$5.2 million or 42% of a total operating local health department budget).
- We are asking for an increase that is in line with what we would be receiving from the county if we were to have budgeted a very steady increase of 2 or 3% over time since 1995.
- We have included additional detail about the local costs we need the most help with. Please know that you are only being asked to help support a small portion of these costs for which we have inadequate revenue sources. Public Health services mandated at the local level include Environmental Health, Communicable Disease, Vital Records, and Health Education.

**State Funding and Actual
Cost for Mandated Services**

Communicable Disease Health Education

State Funding Provided: \$31,595
Actual Program Cost GVPH: \$441,626

Health Education

State Funding Provided: \$0
Actual Program Cost GVPH: \$74,060

Environmental Health

State Funding Provided: \$16,500
Actual Program Cost GVPH: \$624,247

Vital Records

State Funding Provided: \$0
Actual! Program Cost GVPH: \$24,017

FY 15-16 Granville-Vance District Health Department Population 110,000

For a more itemized breakdown of funding needs for Granville Vance Public Health, the following areas are where recurring or one-time dollars will be applied.

\$550,000 is our annual cost of employee health insurance. When our fund balance was healthy and our revenue picture was different in the old system of health care service reimbursement, we were able to cover all costs associated with the Office of State Human resources requirements for local health departments. With the \$2.4 million dollar loss to fund balance, we have the minimally required 8% left to cover liabilities. We need assistance covering the operating costs associated with employing a minimum standard of employees for the programs required by public statute. Increases in health insurance have been a major contributor to unavoidable increases in expenses the past four years.

\$498,913 =Overruns in mandated public health services required by NC State law that we have been covering with fund balance to date:

\$10,367.00 Childhood Lead Testing
\$99,221.00 Communicable Disease
\$117,948.00 Maternal Health
\$150,121.00 Family Planning
\$121,256.00 Child Health
\$498,913.00 TOTAL

\$145,000 is the amount needed to make simply adequate updates and HIPAA compliant Information Technology needs to prepare for the current requirements and improve revenue options in clinical care:

- Accounting/Human Resources Software: \$45,500
- Software updates for clinic staff and environmental health: \$32,000
- Server/Hosting and Electronic Medical Record Security Requirements: \$21,000
- Transferring all old paper records to electronic format: \$38,500
- Electronic Coding, Scrubbing, Billing, and revenue cycle assessment: \$8,000

Cancer Research: There has been a recent increase in public concern about cancer incidence rates and mortality rates across Granville and Vance Counties. The most alarming statistics include that we are in a hot spot for colorectal cancer - the incidence rates are higher in Granville County and the mortality rates are higher Vance County. National attention is also turning to this matter: Links show a NC map and a US map with the hot spots noted.

NC Map: <http://www.schs.state.nc.us/schs/gislatlasIPDFs/CancerCo10n14.pdf>
(map was inserted here)

Map illustrating 3 colorectal cancer hot spots in the United States:
<http://www.aacr.org/Newsroom/PublishingImages/colorectal-cancer-hot-spots.jpg>
(map was inserted here)

Local county dollars are contributed toward health education salary support - health education and health promotion is the department within GVPH that will be partnering with researchers and major Universities to address this emerging issue. I do not have an estimated amount associated with this needed research but it is clear we need to add capacity not deplete capacity and salary support for this work.

Home Health: I want to be clear that we do not expect the county to cover any cost overruns for home health unless that is an express desire of the Board of County Commissioners - we plan to implement additional changes and pursue current partnership options in home health to right that ship. However, you should know that our fund balance loss is associated heavily with home health revenue losses that are part of a national trend. Change management has been incredible in this area.

To date, we have:

- Invested in a new Electronic Medical Record system - saving cost and increasing reimbursement success for documentation effectiveness
- Changed management and staffing levels
- Decreased selective services and no longer provide supplies
- Increased selective services that have higher (100%) reimbursement: Infusion, Cardiac Medications, TPN (Total Parenteral Nutrition), IVIG (Autoimmune Medication)
- Had an operational and financial assessment by McBee and Associates to best determine billing approaches and effectiveness
- Added specialty areas: Wound Care, Overall Nutrition, and Pediatrics
- Increased marketing: working with MBA students at Kenan-Flagler Business School for free marketing plan and consulting in revenue cycle management
- Applied to receive a Hospice CON (Settled for \$550,000)
- Quality Improvement projects underway to measure and track data in real time (process management, clinic flow, and revenue/cost in each specialty area)
- Grant Application Submitted: HRSA QI grant for \$200,000 a year for 3 years (Will hear by August, 2016)

Mrs. Harrison also referred to a graph that showed percentages of County contribution to local Health Department budget comparisons for FY 15-16 as follows: Granville and Vance Counties at 7.05%, Warren County at 20.30%, Franklin County at 52.40%, Halifax County at 32.70%, Northampton County at 22.20%, Nash County at 46.20%, Person County 32.80%, Wilson County at 19.20% and Edgecomb County at 10.40%. She also noted that Granville-Vance receive \$8 per person for the County appropriation versus other comparable counties at higher amounts. She thanked the Board for their support and asked for their help with additional funding.

Bernard Holliday 1738 Lake Road, Creedmoor, NC, made comments to the Board regarding the tax increase in the budget to 88 cents per \$100 to fund a modern correctional complex (prison). He said we live in a culture spending heavily from school to prison. He mentioned statistics of prisons, unused space at Granville Central High School, the need for review of Senior Center salaries, the dropout, poverty and graduation rates, the need for mentoring students and the what he called a “water crisis” in the southern end of the County. He asked for a task force to deal with the “water crisis” matter. He said you cannot hire enough guards to police every situation, but you can invest more in education.

James H. Daniels, 6703 Matt Currin Road, Oxford, NC, said that most things he wanted to say had been said. He said his father worked for a county maintenance department in a neighboring county and that four schools had to be closed because they did not take maintenance of public schools seriously. He said there is wisdom in preventative maintenance. He commended the Board for the supplement for teachers and hoped that it is a permanent item in the budget, but said he was surprised the Board did not support the preventative maintenance needed. He talked about Granville County’s healthy fund balance and suggested using \$3 million of the fund balance to establish a scholarship fund for teachers with 75% to attract new teachers and 25% to be paid for merit increases for highly efficient teachers. He said that Vance County is the only county of the surrounding ones that contributes less to the schools than Granville County. He said he chooses to live in Granville County and he expects the Board to look at what is best for Granville County and to do what is right.

Mr. Daniels said as far as a new jail that it would pay for itself with federal prisoners that could be housed there. He concluded by saying that tough decisions lie ahead and that the Board could not neglect to do what it is necessary to improve the school system while holding

the school system and the teachers accountable. He ended by saying that he has three children - one of them has a two-year degree from a community college and makes \$50,000 a year, another one with a two-year degree from another community college that is a nurse and makes \$90,000 a year and one that teaches, has a bachelor's degree and makes \$34,000 a year. He asked the question – “what is wrong with that?”

Dr. Dorwin Howard, 106 Shadow Lane, Oxford, NC, stated that he was not going to speak, but as Superintendent of Schools he could not sit back and not do so. He thanked those who came out in support of the Granville County Public School System who are working hard together to increase the supplement for teachers and classified employees. He also thanked Mary Burns, the student who spoke earlier. He said he came tonight against doctor's orders and his wife's orders to speak for the Mary Burns and the other 7,900 children that they serve every day. He said he was proud of Mary Burns for speaking on behalf of the students and for those who prepared her to speak eloquently to the Board. He asked the Board to think about Mary Burns and the students that are not quite ready to stand before the Board. He urged the Board to think about the children when they make their decisions because they deserve all the support and the best education that they can get.

With no one else wishing to speak, Chairman Jay declared the public hearing closed.

Commissioner Smoak said there were still a lot of unanswered questions and he thought another budget workshop was needed.

Upon a motion by Commissioner Edgar Smoak, seconded by Commissioner Timothy Karan, and unanimously carried, the Board approved holding another budget workshop to review the proposed budget.

The consensus of the Board was for the County Manager and Clerk to work with those involved to set a budget workshop date.

BREAK

At this point, Chairman Jay called for a break.

BOARD TABLED ACTION ON ORANGE STREET COMMUNITY CENTER – FIRE REPAIRS

County Manager Felts stated that after conferring with the County Attorney, he would ask that this item be tabled until the next meeting in order to do some research on General Statute 143-141.

The consensus of the Board was to table action on the Orange Street Community Center fire repairs.

BOARD APPOINTED KENNETH BULLOCK TO THE SOUTH GRANVILLE MEMORIAL GARDENS BOARD OF TRUSTEES

Commissioner Smoak noted that Vicky Cates was elected as Mayor of Butner and has asked to be replaced on the South Granville Memorial Gardens Board of Trustees. He said he would like to replace her and an alternate will still need to be appointed.

Upon a motion by Commissioner Edgar Smoak, seconded by Commissioner Timothy Karan, and unanimously carried, the Board appointed Kenneth Bullock as a regular member to the South Granville Memorial Gardens Board of Trustees.

BOARD REAPPOINTED HAL MUETZEL (PRIVATE INDUSTRY REPRESENTATIVE) AND DR. DORWIN HOWARD (EDUCATION REPRESENTATIVE) TO THE KERR-TAR PRIVATE INDUSTRY COUNCIL/WORKFORCE DEVELOPMENT BOARD

Upon a motion by Commissioner Edgar Smoak, seconded by Commissioner Ed Mims, and unanimously carried, the Board reappointed Hal Muetzel (Private Industry Representative) and Dr. Dorwin Howard (Education Representative) to the Kerr-Tar Private Industry Council/Workforce Development Board.

BOARD APPOINTED COMMISSIONER R. DAVID CURRIN, JR. TO THE RESEARCH TRIANGLE REGIONAL PARTNERSHIP (RTRP) BOARD OF DIRECTORS

Upon a motion by Commissioner David T. Smith, seconded by Commissioner Tony W. Cozart, and unanimously carried, the Board appointed Commissioner R. David Currin, Jr. to the Research Triangle Regional Partnership (RTRP) Board of Directors.

The consensus of the Board was for Commissioner Currin to be recommended to serve on the Executive Committee for RTRP.

BOARD REAPPOINTED DALE CATES TO THE OXFORD PLANNING BOARD – EXTRATERRITORIAL MEMBER

Upon a motion by Commissioner R. David Currin, Jr., seconded by Commissioner Edgar Smoak, and unanimously carried, the Board reappointed Dale Cates to the Oxford Planning Board - Extraterritorial Member.

DURING COUNTY ATTORNEY'S REPORT, BOARD APPROVED AUTHORIZING COUNTY MANAGER AND COUNTY ATTORNEY TO EXECUTE LEASE AMENDMENT FOR SOLAR FARM AT THE LANDFILL

County Attorney Wrenn stated that he received an email at 8:09 p.m. tonight regarding the solar farm at the landfill. He said that he was contacted in October or November by the

company wanting amendments to their documents and they have finally agreed on the terms. He stated that there are four documents in regard to the lease: Landlord Release and Waiver, First Amendment to the Lease, Memorandum of Lease and a Landlord Lien Affidavit. He explained that an investor bought the rights and LLC named Cornwall Solar Center and that the changes of the lease are technical edits.

Upon a motion by Commissioner Edgar Smoak, seconded by David T. Smith, and unanimously carried, the Board approved authorizing the County Manager and County Attorney to execute the lease amendment for the solar farm located at the landfill.

BOARD PRESENTATIONS

Commissioner Smith stated that the Senior Center in Oxford had their grand opening on May 15th from 2:00 - 4:00 p.m. and noted that they had a great turnout. He also mentioned that the North Granville Senior Center will be celebrating their 20th Anniversary on May 24th and encouraged everyone to attend their event that day.

Commissioner Currin stated that he had an economic development matter for closed session.

Commissioner Cozart stated that the Youth Leadership Forum will be held on May 21st at 8:30 a.m. at the Expo Center. He noted that James Speed, Reverend Chris Aho and Judge Carolyn Thompson will come and share with the rising 9th graders who will be participating. He added that he hopes this will be a rewarding experience for the students.

Commissioner Mims stated that at the May 9th Budget Workshop, he had asked how much federal and state funds will be lost regarding the budget for the School Board. He stated that when he had asked that question, Commissioner Karan weighed in and suggested that there had not been any decrease in state funding and challenged him to validate any funding lost by the School System. He noted that he has been a member of the North Carolina Association of County Commissioners (NCACC) Public Education Steering Committee since September 18, 2013. He stated that for the years 2011-2012, 2013-2014 and 2015-2016, the number two goal for the NCACC has been asking the General Assembly to restore the lottery funding that has dropped down from 40% to probably in the 20% range. He noted that it is obvious that when the State does not provide funding for construction of capital outlay the counties must assess the residents and raise taxes to generate the required funding. He added that if that assessment was not required then counties can use those tax dollars to better support

our schools. He noted that this year one of the goals of the NCACC is to not allow School Boards to file lawsuits against County Commissioners. He asked why that would be the case if Schools were getting what they needed. He stated that he requested a summary of Granville County Public Schools from 2007-2015 fiscal years. He noted that from reading the summary provided it shows that in Granville County the funding to the School System from the State have decreased. He also mentioned that a State Board of Education policy lets school districts ask for permission to give Charter like flexibility to schools that have been low performing for two of the past three years. He asked the School Board liaisons if they would ask the School Board to check into whether or not Creedmoor Elementary, Credle and West Oxford could use any of these policies that might help them to be able to do some of the things that the Charter Schools are doing.

Commissioner Currin replied yes. He asked Commissioner Mims to clarify whether the summary he provided from the Schools was based on ADM or gross spending. He asked if he could find out if the teachers that have been dismissed because of the students that left for Charter Schools was factored in.

Commissioner Mims stated that he would go back to the School Board to clarify this information.

Commissioner Karan stated that his comments were misconstrued in that not necessarily we had lost money due to State cuts but we had lost money because we lost students. He noted that if we are not educating the children then obviously you are not going to get paid for empty seats. He stated that his point was the State is not cutting funding but obviously we have lost revenue since we are not educating those students.

Commissioner Currin stated that he has talked to Dr. Howard and Dr. Houlihan pertaining to the Charter Schools and they know that that can happen.

Commissioner Mims stated that he would like to know what the Schools can do to improve Credle and Creedmoor Elementary in particular.

Commissioner Karan stated that Creedmoor had the 4th Creedmoor Elementary Walk to School Event. He noted that it is a nation-wide walk and bike to school event that Creedmoor Elementary was able to take part in. He stated that they had really good participation from the Creedmoor Board of Commissioners. He noted that this Friday is the Walk at School Event at Mount Energy. He added that this Saturday is the City of Creedmoor's

Bike Rodeo put on by the Creedmoor Police Department and Creedmoor Day of Play. He stated that hopefully later on this week they will learn whether or not Creedmoor will get its tenth consecutive Playful City USA Award. He noted that there are only ten other cities in the United States that have had nine consecutive Playful City USA Awards. He added that Creedmoor is one of the inaugural members receiving that award. He stated that the Bike Rodeo will be held at the Battle Roberts Field.

Commissioner Smoak stated that the Butner Chicken Pickin' will be held on the first weekend in June. He reminded everyone about the Got To Be NC Festival that will be held this weekend at the State Fairgrounds. He stated that the Lord Granville Agricultural Heritage Association has been one of the major players in the Festival.

Chairman Jay thanked those who participated in the Litter Sweep. He invited everyone to the Virgilia Summerfest that will be held on Saturday, May 28th. He noted that the parade will start at 11 a.m. He also announced that Joe Toler School is having their 75th Anniversary on Friday, May 27th. He reminded the Board about the Memorial Day Service that will be held in Butner on Monday, May 30th.

Commissioner Smoak announced that the Butner Memorial Day Service will begin at 10 a.m.

BOARD WENT INTO CLOSED SESSION

Upon a motion by Commissioner Edgar Smoak, seconded by Commissioner R. David Currin, Jr., and unanimously carried, the Board went into closed session as allowed by G.S. 143-318.11(a) (4) to discuss matters relating to the location or expansion of industries or other businesses in the area served by the public body, including agreement on a tentative list of economic development incentives that may be offered by the public body in negotiations.

Upon a motion by Commissioner R. David Currin, Jr., seconded by Commissioner Edgar Smoak, and unanimously carried, the Board returned to regular session.

BOARD ADJOURNED

Upon a motion by Commissioner Ed Mims, seconded by Commissioner Tony W. Cozart, and unanimously carried, the Board adjourned.

Respectfully submitted,
Debra A. Weary, NCCCC, CMC
Clerk to the Board